

Committee Report 108-10  
Accompanying Fiscal Year 2003 Appropriation

Excerpts Pertaining to  
Employment and Training Administration

108TH CONGRESS }  
*1st Session* }

HOUSE OF REPRESENTATIVES

{ REPORT  
108-10

MAKING FURTHER CONTINUING APPROPRIATIONS FOR THE FISCAL YEAR 2003, AND FOR OTHER PURPOSES

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CONFERENCE REPORT

TO ACCOMPANY

H.J. Res. 2



FEBRUARY 13 (legislative day, FEBRUARY 12), 2003.—Ordered to be printed

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## CONFERENCE TOTAL—WITH COMPARISONS

The total new budget (obligational) authority for the fiscal year 2003 recommended by the Committee of Conference, with comparisons to the fiscal year 2002 amount, the 2003 budget estimates, and the House and Senate bills for 2003 follow:

[In thousands of dollars]	
New budget (obligational) authority, fiscal year 2002 .....	\$19,157,770
Budget estimates of new (obligational) authority, fiscal year 2003 .....	18,938,078
House bill, fiscal year 2003 .....	20,450,125
Senate bill, fiscal year 2003 .....	18,973,625
Conference agreement, fiscal year 2003 .....	19,078,125
Conference agreement compared with:	
New budget (obligational) authority, fiscal year 2002 .....	- 79,645
Budget estimates of new (obligational) authority, fiscal year 2003 .....	+140,047
House bill, fiscal year 2003 .....	- 1,372,000
Senate bill, fiscal year 2003 .....	+104,500

**DIVISION G—LABOR, HEALTH AND HUMAN SERVICES, AND EDUCATION, AND RELATED AGENCIES APPROPRIATIONS 2003**

In implementing this agreement, the Departments and agencies should follow the language and instructions set forth in the explanatory statement of the Managers in the Senate accompanying H.J. Res. 2 that appears in the Congressional Record of January 15, 2003. With respect to the provisions in the Senate explanatory statement that specifically address the allocation of funds, each has been reviewed by the conferees and those that are jointly concurred have been endorsed in this joint statement.

In the cases where the Senate explanatory statement requests a report, the conferees are agreed that departments and agencies have up to 90 days beyond the due date specified in the Senate explanatory statement to submit the report.

The conferees are aware of several instances during the past year where the Departments funded in the Labor, Health and Human Services, Education and Related Agencies Appropriations Act have failed to consult with, or timely notify, the House and Senate Appropriations Committees about significant budgetary actions and the reorganization of departmental offices, programs, and activities. Moreover, some Departments have become too lax in responding to the requests for information or reports from the Committees. The conferees believe that timely, accurate and complete information is critical in order for the Appropriations Committees to meet their oversight responsibilities. The conferees fully expect that the Departments funded in this bill will be more responsive to the Committees in this regard.

Therefore, the conferees concur with language included in the explanatory statement of the Senate regarding reprogramming and the initiation of new programs. The conferees direct that the Departments and agencies funded through this Division make a written request to the chairmen of the Committees prior to the reprogramming of funds in excess of 10 percent, or \$500,000, whichever is less, between programs, activities, or elements unless an alternate amount for the agency in question is specified elsewhere in this Division of this statement. The conferees further agree that a

reprogramming request is required for actions involving less than the above-mentioned amounts if such actions would have the effect of changing an agency's funding requirements in future years or if the action can be construed to be the initiation of a new program.

Second, the conferees reiterate that the Committees be notified regarding reorganization of offices, programs, or activities prior to the planned implementation of such reorganizations.

Third, the conferees request that each Department institute a tracking system for reports requested by the Committees in order to ensure their timely submission.

Finally, the conferees concur with language in the explanatory statement of the Senate that statements on the effect of this division of this appropriation Act be submitted to the Committees within 60 days of enactment of this Act.

The Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act, 2003, put in place by this resolution, incorporates the following agreements of the managers:

#### TITLE I—DEPARTMENT OF LABOR

##### EMPLOYMENT AND TRAINING ADMINISTRATION

###### TRAINING AND EMPLOYMENT SERVICES

The conference agreement includes \$5,218,070,000 for training and employment services instead of \$5,138,513,000 as proposed by H.R. 246 and \$5,120,084,000 as proposed by the Senate. Of the amount appropriated, \$2,463,000,000 is an advance appropriation for fiscal year 2004, as proposed by H.R. 246 and the Senate.

The conference agreement includes \$1,000,965,000 for Youth Training, which is the Senate level. Funding for the Youth Opportunity Grants, \$44,500,000, provided within the total for this activity in H.R. 246, is provided separately in the conference agreement as proposed by the Senate. These grants are aimed at increasing the long-term employment of youth who live in empowerment zones, enterprise communities, and other high-poverty areas.

The conference agreement includes \$1,463,770,000 for the Dislocated Worker program instead of \$1,484,500,000 as proposed by H.R. 246 and \$1,383,040,000 as proposed by the Senate. The conferees override the formula that provides that 80 percent of the funds provided will be used for State formula grants and 20 percent for National Emergency Grants, providing \$1,157,162,000 for the States and \$306,608,000 for the National Reserve. Within the National Reserve, the conference agreement includes \$30,000,000 to fund National Emergency Grants authorized in the Trade Act of 2002 to support State administration of health insurance tax credits for eligible participants.

The conference agreement includes \$56,000,000 for Native Americans instead of \$55,000,000 as proposed by H.R. 246 and \$57,000,000 as proposed by the Senate.

The conference agreement includes \$77,836,000 for activities authorized under Section 167 of the Workforce Investment Act, reflected in two separate line items on the table accompanying the Conference Report: "Migrant and Seasonal Farmworkers" and "Na-

tional Activities/Other". Under the Migrant and Seasonal Farmworkers line item, the agreement provides \$77,326,000. The conference agreement includes bill language directing that \$4,640,000 of this amount be used for migrant and seasonal farmworker housing grants. This agreement also provides that the remaining amount be used for State service area grants, including funding grantees in those States impacted by formula reductions at no less than eighty-five percent of the comparable 1998 levels for such States. Within the National Activities/Other line item, the conference agreement includes \$510,000 to be used for Section 167 training, technical assistance and related activities, including continuing funding for migrant rest center activities at the current level.

The conference agreement includes \$1,518,550,000 for Job Corps. Within the total, \$1,391,000,000 is provided for continuing operations of the program and \$127,550,000 is for renovation and construction of Job Corps centers. The conferees are pleased with the prompt attention given by the Department to developing the selection process for new Job Corps centers. The conferees intend that the Department shall give priority to communities in major metropolitan areas that demonstrate strong linkages with local school systems, post-secondary education systems, employers, faith-based and community organizations and child care facilities. In an effort to maximize the U.S. taxpayer's investment in Federal programs, priority should also be given to sites that incorporate co-location models that may include Job Corps along with programs such as Head Start and State or local community colleges and vocational technical schools. Additionally, priority should be given to sites that have high numbers of at-risk youth and currently export the majority of their State's eligible students to Job Corps centers in other States and regions.

The conferees are aware of the controversy over the accuracy of financial reporting under the Workforce Investment Act, and intend to carefully monitor the spending situation, recognizing the vital role of the workforce system at a time of economic slowdown.

With respect to the projects listed below for pilots and demonstrations, the conferees encourage the Department to ensure that these projects are coordinated with local Workforce Investment Boards. The conferees also encourage the Department to ensure that project performance is adequately documented and evaluated. The conference agreement includes the following amounts for the following projects and activities:

ABCD Devorris Center for Business Development .....	\$250,000
Advanced Electronics Technology Education Project in Alabama to educate the workforce for the 21st century high tech economy .....	500,000
Alaska's People (Division of Cook Inlet Tribal Council) to train 245 Anchorage-area low-income Natives for construction, repair jobs, including gaining required certifications .....	100,000
Alcorn State University in Mississippi for training programs in support of the development of minority high-tech businesses .....	900,000
American Indian Science and Engineering Society for the Rural Computer Utilization Training Program .....	100,000
Automated Nursery Project in Mississippi .....	1,000,000
Bay Area Community Health Partnership in Green Bay, Wisconsin for nurse training programs .....	650,000
Bay Area Vidio Coalition, San Francisco, CA, to develop on-line, interactive training for low income individuals .....	300,000

Bethel Community Facility, Chicago Heights, IL, for development of job training initiative with at-risk, homeless population .....	125,000
Bishops Museum .....	400,000
Bismarck State College in Bismarck, North Dakota, to provide training and continuing education related to electric power plant technologies and operations .....	400,000
Center for Career and Employment Training, Bala Cynwyd, PA, to train urban, minority workers for entry-level management positions .....	200,000
Central Iowa Employment & Training Consortium for a resource center for disabled and disadvantaged individuals .....	800,000
Central PA Workforce Development Corporation .....	125,000
Chattanooga State Technical Community College, Tennessee, for Tennessee Valley Workforce Aging Management Program initiative .....	500,000
Chester County Department of Community Development/The Reinvestment Fund, PA .....	250,000
Chicago Southland Alliance, Chicago Heights, IL, to recruit and train health care professionals .....	250,000
City of Peoria, Illinois, for training to unemployed and underemployed individuals in biosciences workforce development .....	100,000
Clark County, NV for training programs designed to move youth into higher paying construction jobs .....	250,000
Clark State Community College, Springfield, Ohio, for Integrated Systems Technologists Maintenance Training Program .....	200,000
Cleveland State University, Cleveland, Ohio, for Ohio Center for the Advancement of Women in Public Service .....	100,000
Coastal Enterprises, Inc., Wiscasset, ME, for training low income rural populations .....	100,000
Collegiate Consortium for Workforce and Economic Development (formerly Shipyard College) Philadelphia, PA, for workforce development and training in the Philadelphia region .....	250,000
Community Economic Empowerment Corporation, Louisville, Kentucky for employment training programs .....	40,000
Community Empowerment Association, Inc., Pittsburgh, PA, for data bank development for jobs needed in the construction trade, health care, services and manufacturing industries .....	100,000
Community Loan Fund of Southwestern Pennsylvania, Pittsburgh, PA, to expand the "Family Wage Job Initiative," which will provide resources and create family wage jobs in nine Southwestern PA counties .....	200,000
Contra Costa Community College District, Walnut Creek, CA, for Regional Training Institute .....	275,000
Delta Center for Career and Workforce Education for workforce training for adults in the Mississippi Delta .....	1,000,000
Des Moines Area Community College to create a Career Technology Center .....	250,000
Essex County College, Newark, NJ, for the Technical Training Project .....	70,000
Everett Community College, Everett, WA, for the Radiology Technology Program .....	200,000
Family Service League of Suffolk County, Inc., Bay Shore, NY, for Work Plus .....	100,000
Federation of Southern Cooperatives, for education and training of low-income farmers and their families .....	500,000
First Alaskans Foundation in conjunction with Alaska Works program continuation to train Alaska Natives as petroleum industry workers .....	500,000
Flathead Valley Community College in Kalispell, Montana for the development of occupational and vocational programs .....	700,000
Goodwill Industries of Southeast Wisconsin for a job training program for disadvantaged adults in construction and other positions .....	100,000
Henderson Community College in Kentucky for adult educational and training programs .....	100,000
High Tech Training—Maui, Hawaii .....	300,000

Homies, Initiating New Communities, Los Angeles, CA, to replicate job training program for at-risk youth .....	100,000
Human Services Agency, County of Ventura, California, for a Skill Training Program for Welfare recipients .....	100,000
Institute for Advanced Learning and Research for curriculum development and equipment to help develop and innovative high tech workforce in Southside, Virginia .....	100,000
International Brotherhood of Electrical Workers L.U. 363 and Hudson Valley N.E.C.A. Regional Training Facility, Harriman, NY, for 21st Century training .....	100,000
Intertribal Bison Cooperative in Rapid City, SD to provide employment training .....	100,000
Kankakee Community College, Kankakee, Illinois, for Integrated Systems Technology Pilot program to train individuals to maintain high-tech industrial equipment found in manufacturing facilities .....	500,000
Kingston-Newburgh Enterprise Community, Newburgh, NY, to train at-risk youth and expand nurse mentoring program .....	400,000
Lehigh Valley Workforce Investment Board, Inc., for integrated regional training and employment curriculum for skilled workers to assist the manufacturing industry in the Lehigh Valley .....	100,000
Louisville Central Community Center, Inc., Louisville, Kentucky, for job readiness training and job placement program for adults who are underemployed .....	15,000
Maine Manufacturing Extension Partnership to provide training to the manufacturing workforce in the region .....	750,000
Martin Luther King, Jr., Business Empowerment Center, Worcester, MA, for job training for minority workers .....	100,000
Mat-Su School District Vocational training for youth in Mat-Su Valley .....	150,000
Maui Economic Development Board for the Rural Computer Utilization Training Program .....	300,000
MECA United Cerebral Palsy, Erie, PA, to establish a job training program for disabled persons .....	50,000
Michigan Technology Commercialization Cooperation, Dexter, Michigan, for the implementation of a program that facilitate the creation of new companies and jobs .....	500,000
Military Educational Training Enhancement Fund, Carville, Louisiana, for a job challenge program for at risk youth .....	300,000
Milwaukee Area Technical College to implement the new manufacturing skill standards and develop a companion assessment and certification system .....	250,000
Minot State University, Minot, North Dakota, for the Minot Job Corps Fellowship Training Program .....	400,000
Mississippi State University, for the Center for Advance Vehicular Systems to develop workforce training systems .....	950,000
Mott Community College, Flint, MI, for complementation of the Mott Workforce Development Institute for Manufacturing Simulation .....	830,000
Muhlenberg Resource Center, Muhlenberg College, Allentown, PA, for programs to overcome language barriers, improve workplace ethics and career development .....	100,000
National Student Partnerships, Washington, DC, for National Service Program training activities .....	400,000
Nevada Women's Fund in Reno, Nevada for a comprehensive study on the status of women and girls in Nevada to tailor workforce initiatives .....	50,000
North Central Wisconsin Workforce Development Board to establish simulated clinical and laboratory facilities to provide training to nurses and technicians .....	400,000
North Central Workforce Investment Board, Ridgway, Pennsylvania .....	200,000
Oklahoma University Cancer Center .....	150,000
Opportunity Inc., Highland Park, Illinois, for job training opportunities .....	375,000

Opportunity, Inc. in Highland Park, IL to implement a model job training program to integrate workers with disabilities into a manufacturing workplace .....	25,000
Patrick County Education Foundation, Stuart, VA, for workforce development project for rural communities .....	282,000
Pennsylvania Association for Individuals with Disabilities, Johnstown, PA, for development of job opportunities for persons with disabilities .....	150,000
Pennsylvania Women Work, Pittsburgh, Pennsylvania, for job training and employment services to single parents, displaced homemakers and low-income heads of household .....	100,000
Petersburg/Newburg Improvement Association, Louisville, Kentucky, for employment training programs .....	15,000
Philadelphia Opportunities Industrialization Center, Inc., PA .....	200,000
Pine Street Inn in Boston, MA to provide job skills training to the homeless .....	125,000
Pittsburgh Life Sciences Greenhouse, PA, for job training programs related to growing biotech industry .....	100,000
Potential Reentry Opportunities in Business and Education (PROBE), Lebanon, PA, for job training in nontraditional jobs or occupational training for dislocated workers and single parents ...	50,000
Pride Industries, Roseville, CA, to create long-terms jobs for persons with disabilities and other barriers to employment .....	600,000
Project Amiga, South El Monte, CA, for the TeleVillage Program	250,000
Puget Sound Center for Teaching, Learning and Technology, Bothell, WA, for Future-Ready Workforce Project .....	250,000
Rebuild, Inc., Canton, Ohio, for workforce development .....	250,000
Remote Rural Hawaii Job Training Project .....	1,500,000
Residential Care Consortium, Easton, PA, for job placement & training for young adults who are aging out of residential placements .....	100,000
Safer Foundation, Harvey, IL, for the Workplace Acclimation Program for Ex-Offenders .....	225,000
Samoan/Asian Pacific Job Training, Hawaii Community Foundation .....	500,000
San Diego Workforce Partnership, San Diego, California, for planning and evaluation, and to develop a curriculum for the Pacific Center .....	175,000
South Carolina Manufacturing Extension Partnership, Columbia, South Carolina, to train workers on the principles of lean manufacturing .....	166,000
Southeast Missouri State University, Cape Girardeau, Missouri, for economic and workforce development .....	500,000
Springfield Technical Center in Springfield, VT, for job training activities .....	300,000
St. Stephen Lifestyle Enrichment Center in Kentucky for adult education and job training programs .....	250,000
State of Mississippi Automotive Workforce Training Program .....	2,500,000
Telacu Education Foundation in Los Angeles for a Community-Based Nursing Careers Program .....	900,000
The Joblinks program .....	500,000
Thunderbird Trades Academy, Oklahoma City, Oklahoma .....	100,000
Training & Education Opportunities at the University of Hawaii at Maui .....	1,800,000
Umpqua Community College E-Commerce Training Center, Roseburg, Oregon, to provide job training .....	50,000
United Mine Workers of America, Fairfax, VA, for UMWA Career Centers, Inc .....	1,000,000
University of Akron, Ohio, for Medina Campus to establish a workforce development/vocational rehabilitation project to meet the needs of the region's workforce .....	1,500,000
University of Alaska-Anchorage Center for Human Development for training of health care personnel .....	400,000
University of Idaho Alternative Careers .....	900,000
University of Mississippi to support real time captioning efforts for court reporting school .....	500,000

University of Northern Iowa Immigration Services for Iowa's Communities .....	375,000
University Technology Park (Chester) for the administration of a Computer and Internet Training Center to train working poor and youth in high-tech skills .....	75,000
Urban League of Metropolitan Denver, Denver, CO, for Project Connect Technical Training Program .....	150,000
Valley Economic Development Center, Van Nuys, CA, for the Pacoima Workforce Development Initiative to train low-income inner-city and minority families .....	250,000
Valley Initiative for Development and Advancement, Weslaco, TX, for Community Based Workforce Demonstration Project .....	350,000
Valley Packaging Industries, Inc., in Appleton, Wisconsin to provide job training and support for homeless shelter residents and non-English speaking workers .....	83,000
Vermilion Community College, Ely, MN, for development of a Professional Forest Harvester program .....	500,000
Vietnam Veterans Leadership Program of Western Pennsylvania, Pittsburgh, PA, for the Jobs for Veterans Project .....	250,000
W.J. Utery Center, Atlanta, Georgia, for training and technical assistance seminars .....	100,000
Washington State University, Pullman, Washington, for training and recruitment .....	50,000
West Virginia High Technology Consortium Foundation, Fairmont, West Virginia, for the Collaborative Information Technology Training Program .....	700,000
Western Wisconsin Workforce Development Boards, Inc., in La Crosse, Wisconsin to provide customized training for Certified Nurse Practitioners and Licensed Practical Nurses .....	150,000
Westside Industrial Retention and Expansion Network, Cleveland, Ohio, for continuation of projects .....	500,000
William F. Goodling Regional Advanced Skills Center to train displaced workers in the manufacturing industry .....	200,000
Workforce Initiative Association, Canton, Ohio, for the Business Services Unit Demo project .....	500,000
Wrightco Technologies, Inc., PA .....	250,000
Young Community Developers, Inc., San Francisco, CA, to train low income residents as environmental remediation specialists ....	350,000
Youth Opportunities in Retailing, Inc., to work in cooperation with schools and community organizations to teach sales and service skills to develop a future workforce. ....	200,000

COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS

The conference agreement appropriates \$445,200,000 for Community Service Employment for Older Americans, instead of \$440,200,000 as proposed by H.R. 246 and the Senate.

PROGRAM ADMINISTRATION

The conference agreement appropriates \$175,652,000 for Program Administration, instead of \$172,061,000 as proposed by H.R. 246 and \$177,642,000 as proposed by the Senate. The detailed table at the end of this joint statement reflects the activity distribution agreed to by the conferees.

EMPLOYMENT STANDARDS ADMINISTRATION

SALARIES AND EXPENSES

The conference agreement appropriates \$383,607,000 for the Employment Standards Administration, Salaries and Expenses, instead of \$380,757,000 as proposed by H.R. 246 and \$385,457,000 as proposed by the Senate. The detailed table at the end of this joint

## DIVISION N—TITLE V—FISHERIES DISASTERS

Section 501.—The conference agreement includes section 501, included in the Senate, providing \$100,000,000 for various fishery disasters. The House did not include a similar provision.

## TITLE VI

## OFFSETS

The conference agreement includes a 0.65 percent across-the-board rescission to discretionary budgetary resources provided in divisions A through K of this Act, as well as to any previously enacted fiscal year 2003 advance appropriation. This rescission does not apply to the Head Start program, the Veterans' Medical Care program, the Women, Infants, and Children nutrition program, or the space shuttle program. Specific exemptions for these programs are also included in the respective sections of this joint resolution.

## TITLE VII

## BONNEVILLE POWER ADMINISTRATION BORROWING AUTHORITY

The conference agreement provides \$700,000,000 of new borrowing authority to the Bonneville Power Administration as proposed by the Senate. The conferees direct the Bonneville Power Administration to submit a detailed budget justification, by project, for its total capital improvement program to the House and Senate Committees on Appropriations not later than March 30, 2003, and to submit thereafter as part of the annual budget request, for approval by the House and Senate Committees on Appropriations.

## DIVISION O

## PRICE-ANDERSON ACT AMENDMENTS

The conference agreement modifies bill language as proposed by the Senate to extend portions of the Price-Anderson Act through December 31, 2003.

DIVISION P—U.S.-CHINA ECONOMIC AND SECURITY  
REVIEW COMMISSION

The conferees have included, under Division P, language and funding regarding the U.S.-China Economic and Security Review Commission.

BILL YOUNG,  
RALPH REGULA,  
JERRY LEWIS,  
HAL ROGERS,  
FRANK R. WOLF,  
JIM KOLBE,  
JAMES T. WALSH,  
CHARLES H. TAYLOR,  
DAVID L. HOBSON,  
ERNEST J. ISTOOK, Jr.,  
HENRY BONILLA,