

# Budget of the United States Government Fiscal Year 2017 - Appendix

## DEPARTMENT OF LABOR

### EMPLOYMENT AND TRAINING ADMINISTRATION

#### Federal Funds

#### TRAINING AND EMPLOYMENT SERVICES

For necessary expenses of the Workforce Innovation and Opportunity Act (referred to in this Act as "WIOA"), the Second Chance Act of 2007, and the National Apprenticeship Act, [and the Women in Apprenticeship and Nontraditional Occupations Act of 1992 ("WANTO Act"), \$3,335,425,000] \$3,525,460,000, plus reimbursements, shall be available. Of the amounts provided:

(1) for grants to States for adult employment and training activities, youth activities, and dislocated worker employment and training activities, [\$2,709,832,000] \$2,847,861,000 as follows:

(A) [\$815,556,000] \$842,376,000 for adult employment and training activities, of which [\$103,556,000] \$130,376,000 shall be available for the period July 1, [2016] 2017 through June 30, [2017] 2018, and of which \$712,000,000 shall be available for the period October 1, [2016] 2017 through June 30, [2017] 2018;

(B) [\$873,416,000] \$902,139,000 for youth activities, which shall be available for the period April 1, [2016] 2017 through June 30, [2017] 2018; and

(C) [\$1,020,860,000] \$1,103,346,000 for dislocated worker employment and training activities, of which [\$160,860,000] \$243,346,000 shall be available for the period July 1, [2016] 2017 through June 30, [2017] 2018, and of which \$860,000,000 shall be available for the period October 1, [2016] 2017 through June 30, [2017] 2018: *Provided*, That pursuant to section 128(a)(1) of the WIOA, the amount available to the Governor for statewide workforce investment activities shall not exceed 15 percent of the amount allotted to the State from each of the appropriations under the preceding subparagraphs: *Provided further*, That the funds available for allotment to outlying areas to carry out subtitle B of title I of the WIOA shall not be subject to the requirements of section 127(b)(1)(B)(ii) of such Act; and

(2) for national programs, [\$625,593,000] \$677,599,000 as follows:

(A) [\$220,859,000] \$230,859,000 for the dislocated workers assistance national reserve, of which [\$20,859,000] \$30,859,000 shall be available for the period July 1, [2016] 2017 through September 30, [2017] 2018, and of which \$200,000,000 shall be available for the period October 1, [2016] 2017 through September 30, [2017] 2018: *Provided further*, That funds provided to carry out section 132(a)(2)(A) of the WIOA may be used to provide assistance to a State for statewide or local use in order to address cases where there have been worker dislocations across multiple sectors or across multiple local areas and such workers remain dislocated; coordinate the State workforce development plan with emerging economic development needs; and train such eligible dislocated workers: *Provided further*, That funds provided to carry out sections 168(b) and 169(c) of the WIOA may be used for technical assistance and demonstration projects, respectively, that provide assistance to new entrants in the workforce, *adults without employment who are not dislocated workers*, and incumbent workers: *Provided further*, That notwithstanding section 168(b) of the WIOA, of the funds provided under this subparagraph, the Secretary of Labor (referred to in this title as "Secretary") may reserve not more than 10 percent of such funds to provide technical assistance and carry out additional activities related to the transition to the WIOA: *Provided further*, That, of the funds provided under this subparagraph, [\$19,000,000] \$20,000,000 shall be made available for applications submitted in accordance with section 170 of the WIOA for training and employment assistance for workers dislocated from coal mines and coal-fired power plants;

(B) [\$50,000,000] \$52,000,000 for Native American programs under section 166 of the WIOA, which shall be available for the period [July] April 1, [2016] 2017 through June 30, [2017] 2018;

(C) \$81,896,000 for migrant and seasonal farmworker programs under section 167 of the WIOA, including \$75,885,000 for formula grants (of which not less than 70 percent shall be for employment and training services), \$5,517,000 for migrant and seasonal housing (of which not less than 70 percent shall be for permanent housing), and \$494,000 for other discretionary purposes, which shall be available for the period [July] April 1, [2016] 2017 through June 30, [2017] 2018: *Provided further*, That notwithstanding any other provision of law or related regulation, the Department of Labor shall take no action limiting the number or proportion of eligible participants receiving related assistance services or discouraging grantees from providing such services;

[(D) \$994,000 for carrying out the WANTO Act, which shall be available for the period July 1, 2016 through June 30, 2017;]

[(E) \$84,534,000 for YouthBuild activities as described in section 171 of the WIOA, which shall be available for the period April 1, [2016] 2017 through June 30, [2017] 2018;

[(F) \$3,232,000 for technical assistance activities under section 168 of the WIOA, which shall be available for the period July 1, [2016] 2017 through June 30, [2017] 2018;

[(G) \$88,078,000] \$95,078,000 for ex-offender activities, under the authority of section 169 of the WIOA and section 212 of the Second Chance Act of 2007, which shall be available for the period April 1, [2016] 2017 through June 30, [2017] 2018: *Provided further*, That of this amount, \$20,000,000 shall be for competitive grants to national and regional intermediaries for activities that prepare young ex-offenders and school dropouts for employment, with a priority for projects serving high-crime, high-poverty areas;

[(H) \$6,000,000] \$40,000,000 for the Workforce Data Quality Initiative, under the authority of section 169 of the WIOA, which shall be available for the period July 1, [2016] 2017 through June 30, [2017] 2018; and

[(I) \$90,000,000 to expand opportunities relating to apprenticeship programs registered under the National Apprenticeship Act, to be available to the Secretary to carry out activities through grants, cooperative agreements, contracts and other arrangements, with States and other appropriate entities, which shall be available for the period April 1, [2016] 2017 through June 30, [2017] 2018. (*Department of Labor Appropriations Act, 2016.*)

#### Program and Financing (in millions of dollars)

Identification code 016-0174-0-1-504	2015 actual	2016 est.	2017 est.
<b>Obligations by program activity:</b>			
0001 Adult Employment and Training Activities .....	775	816	842
0003 Dislocated Worker Employment and Training Activities .....	1,240	1,244	1,324
0005 Youth Activities .....	906	962	987
0008 Reintegration of Ex-Offenders .....	91	73	88
0010 Native Americans .....	46	50	52
0011 Migrant and Seasonal Farmworkers .....	82	82	82
0013 National Programs .....	.....	93	93
0015 H-1B Job Training Grants .....	249	418	151
0017 Data Quality Initiative .....	6	4	6
0029 Workforce Innovation Fund .....	38	.....	.....
0799 Total direct obligations .....	3,433	3,742	3,625
0801 Training and Employment Services (Reimbursable) .....	9	.....	.....
0900 Total new obligations .....	3,442	3,742	3,625
<b>Budgetary resources:</b>			
<b>Unobligated balance:</b>			
1000 Unobligated balance brought forward, Oct 1 .....	516	391	118
1001 Discretionary unobligated balance brought fwd, Oct 1 .....	145	89	.....
1010 Unobligated balance transfer to other accts [016-0165] .....	-2	.....	.....
1010 Unobligated balance transfer to other accts [091-0400] .....	-2	.....	.....
1021 Recoveries of prior year unpaid obligations .....	5	.....	.....
1050 Unobligated balance (total) .....	517	391	118
<b>Budget authority:</b>			
<b>Appropriations, discretionary:</b>			
1100 Appropriation .....	1,368	1,563	1,753
1120 Appropriations transferred to other acct [016-0165] .....	-8	-6	.....
1120 Appropriations transferred to other acct [016-0174] .....	-13	.....	.....
1121 Appropriations transferred from other acct [016-0174] .....	13	.....	.....
1160 Appropriation, discretionary (total) .....	1,360	1,557	1,753
<b>Advance appropriations, discretionary:</b>			
1170 Advance appropriation .....	1,772	1,772	1,772
<b>Appropriations, mandatory:</b>			
1201 Appropriation (H-1B Skills Training) .....	176	150	150
1203 Appropriation (previously unavailable) .....	12	13	10
1220 Appropriations transferred to other acct [016-0179] .....	.....	-13	.....
1232 Appropriations and/or unobligated balance of appropriations temporarily reduced .....	-13	-10	.....
1260 Appropriations, mandatory (total) .....	175	140	160
<b>Spending authority from offsetting collections, discretionary:</b>			
1700 Collected .....	9	.....	.....
1900 Budget authority (total) .....	3,316	3,469	3,685
1930 Total budgetary resources available .....	3,833	3,860	3,803
<b>Memorandum (non-add) entries:</b>			
1941 Unexpired unobligated balance, end of year .....	391	118	178
<b>Change in obligated balance:</b>			
<b>Unpaid obligations:</b>			
3000 Unpaid obligations, brought forward, Oct 1 .....	3,081	3,351	3,543
3010 Obligations incurred, unexpired accounts .....	3,442	3,742	3,625
3011 Obligations incurred, expired accounts .....	2	.....	.....
3020 Outlays (gross) .....	-3,124	-3,550	-3,750
3040 Recoveries of prior year unpaid obligations, unexpired .....	-5	.....	.....

TRAINING AND EMPLOYMENT SERVICES—Continued  
Program and Financing—Continued

Identification code 016-0174-0-1-504	2015 actual	2016 est.	2017 est.
3041 Recoveries of prior year unpaid obligations, expired .....	-45		
3050 Unpaid obligations, end of year .....	3,351	3,543	3,418
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	3,081	3,351	3,543
3200 Obligated balance, end of year .....	3,351	3,543	3,418
<b>Budget authority and outlays, net:</b>			
Discretionary:			
4000 Budget authority, gross .....	3,141	3,329	3,525
Outlays, gross:			
4010 Outlays from new discretionary authority .....	1,103	1,170	1,195
4011 Outlays from discretionary balances .....	1,906	2,175	2,243
4020 Outlays, gross (total) .....	3,009	3,345	3,438
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4033 Non-Federal sources .....	-10		
4040 Offsets against gross budget authority and outlays (total) ....	-10		
Additional offsets against gross budget authority only:			
4052 Offsetting collections credited to expired accounts .....	1		
4070 Budget authority, net (discretionary) .....	3,132	3,329	3,525
4080 Outlays, net (discretionary) .....	2,999	3,345	3,438
Mandatory:			
4090 Budget authority, gross .....	175	140	160
Outlays, gross:			
4100 Outlays from new mandatory authority .....		1	2
4101 Outlays from mandatory balances .....	115	204	310
4110 Outlays, gross (total) .....	115	205	312
4180 Budget authority, net (total) .....	3,307	3,469	3,685
4190 Outlays, net (total) .....	3,114	3,550	3,750

Enacted in 2014, the Workforce Innovation and Opportunity Act (WIOA) is the primary authorization for this appropriation account. The Act is intended to provide job seekers and workers with the labor market information, job search assistance, and training they need to get and keep good jobs, and to provide employers with skilled workers. Funds appropriated for this account generally are available on a July to June program year basis, and include substantial advance appropriation amounts. This account includes:

**Adult employment and training activities.**—Grants to provide financial assistance to States and territories to design and operate training and employment assistance programs for adults, including low-income individuals and public assistance recipients. The FY 2017 request for the Adult, Youth, and Dislocated Worker formula grant programs provides funding at the 2017 WIOA-authorized appropriation levels.

**Youth activities.**—Grants to support a wide range of activities and services to prepare low-income youth for academic and employment success, including summer and year-round jobs. The program links academic and occupational learning with youth development activities.

**Dislocated worker employment and training activities.**—Grants to provide reemployment services and retraining assistance to individuals dislocated from their employment. The Budget increases funding for the National Dislocated Worker Grants to support workers affected by the national transition from carbon-intensive to lower carbon energy sources. Along with funding already provided through the National Dislocated Worker Grants, this additional money will allow States and local areas to provide reemployment, training, and supportive services to transitioning coal workers to help them get back to work in good jobs and careers.

**Native Americans.**—Grants to Indian tribes and other Native American groups to provide training, work experience, and other employment-related services to Native Americans.

**Migrant and Seasonal Farmworkers.**—Grants to public agencies and nonprofit groups to provide training and other employability development services to economically disadvantaged youth and families whose principal livelihood is gained in migratory and other forms of seasonal farmwork.

**Reintegration of Ex-Offenders.**—Supports activities authorized under the Second Chance Act to help individuals exiting prison make a successful transition to community life and long-term employment through mentoring, job training, and other services. Using the authority of section 169 of the WIOA, the Department also provides competitive grants for a range of young ex-offenders and school dropouts, particularly those in high-poverty, high-crime areas with similar services. The Administration intends to devote funds to test and replicate evidence-based strategies for young ex-offenders. The Budget includes resources for a program for at-risk youth to explore careers in law enforcement. The Department of Labor will continue to coordinate closely with the Department of Justice and other relevant Agencies in carrying out the Ex-Offender program.

**Apprenticeship Grants.**—Activities that support Registered Apprenticeship programs at the state and local levels through a range of activities, such as state-specific outreach strategies, partnerships, economic development strategies, and expanded access to apprenticeship opportunities for under-represented populations through pre-apprenticeships and career pathways.

**Workforce Data Quality Initiative.**—Competitive grants to support the development of integrated and longitudinal data systems that integrate education and workforce data to provide timely and accessible information, including integrated performance information, to consumers, policymakers, and others.

**YouthBuild.**—Grants that impart education and occupational skills to program participants by providing them with academic training and occupational skills training, providing a clear path into a chosen career field.

**Technical Assistance.**—Technical assistance activities to support WIOA implementation.

Object Classification (in millions of dollars)

Identification code 016-0174-0-1-504	2015 actual	2016 est.	2017 est.
Direct obligations:			
25.1 Advisory and assistance services .....	4		
25.2 Other services from non-Federal sources .....	9	67	45
25.3 Other goods and services from Federal sources .....	2		
25.5 Research and development contracts .....	4		
25.7 Operation and maintenance of equipment .....	1		
41.0 Grants, subsidies, and contributions .....	3,413	3,675	3,580
99.0 Direct obligations .....	3,433	3,742	3,625
99.0 Reimbursable obligations .....	9		
99.9 Total new obligations .....	3,442	3,742	3,625

JOB CORPS

(INCLUDING TRANSFER OF FUNDS)

To carry out subtitle C of title I of the WIOA, including Federal administrative expenses, the purchase and hire of passenger motor vehicles, the construction, alteration, and repairs of buildings and other facilities, and the purchase of real property for training centers as authorized by the WIOA, **[\$1,689,155,000]** \$1,754,590,000, plus reimbursements, as follows:

(1) **[\$1,581,825,000]** \$1,608,535,000 for Job Corps Operations, which shall be available for the period July 1, **[2016]**2017 through June 30, **[2017]**2018;

(2) **[\$75,000,000]** \$105,000,000 for construction, rehabilitation and acquisition of Job Corps Centers, which shall be available for the period July 1, **[2016]**2017 through June 30, **[2019]**2020, and which may include the acquisition, maintenance, and repair of major items of equipment: *Provided*, That the Secretary may transfer up to 15 percent of such funds to meet the operational needs of such centers or to achieve administrative efficiencies: *Provided further*, That any funds transferred pursuant to the preceding proviso shall not be available for obligation after June 30, **[2017]**2018: *Provided further*, That the Committees on Appropriations of the House of Representatives and the Senate are notified at least 15 days in advance of any transfer; and

(3) **[\$32,330,000]** \$41,055,000 for necessary expenses of Job Corps, which shall be available for obligation for the period October 1, **[2015]**2016 through September 30, **[2016]**2017: *Provided further*, That no funds from any other ap-

proportion shall be used to provide meal services at or for Job Corps centers. (Department of Labor Appropriations Act, 2016.)

**Program and Financing** (in millions of dollars)

Identification code 016-0181-0-1-504	2015 actual	2016 est.	2017 est.
<b>Obligations by program activity:</b>			
0001 Operations .....	1,598	1,590	1,609
0002 Construction, Rehabilitation, and Acquisition (CRA) .....	121	88	99
0003 Administration .....	32	32	41
0900 Total new obligations .....	1,751	1,710	1,749
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	899	832	823
1010 Unobligated balance transfer to other accts [016-0165] .....	-4		
1010 Unobligated balance transfer to other accts [016-0181] .....	-49		
1011 Unobligated balance transfer from other acct [016-0181] .....	49		
1021 Recoveries of prior year unpaid obligations .....	11	12	
1050 Unobligated balance (total) .....	906	844	823
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation .....	1,688	1,689	1,755
1120 Appropriations transferred to other accts [016-0181] .....	-109		
1120 Appropriations transferred to other acct [016-0165] .....	-4		
1121 Appropriations transferred from other acct [016-0181] .....	109		
1160 Appropriation, discretionary (total) .....	1,684	1,689	1,755
1930 Total budgetary resources available .....	2,590	2,533	2,578
Memorandum (non-add) entries:			
1940 Unobligated balance expiring .....	-7		
1941 Unexpired unobligated balance, end of year .....	832	823	829
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	962	1,063	1,135
3010 Obligations incurred, unexpired accounts .....	1,751	1,710	1,749
3011 Obligations incurred, expired accounts .....	46		
3020 Outlays (gross) .....	-1,647	-1,626	-1,773
3040 Recoveries of prior year unpaid obligations, unexpired .....	-11	-12	
3041 Recoveries of prior year unpaid obligations, expired .....	-38		
3050 Unpaid obligations, end of year .....	1,063	1,135	1,111
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	962	1,063	1,135
3200 Obligated balance, end of year .....	1,063	1,135	1,111
<b>Budget authority and outlays, net:</b>			
Discretionary:			
4000 Budget authority, gross .....	1,684	1,689	1,755
Outlays, gross:			
4010 Outlays from new discretionary authority .....	173	189	201
4011 Outlays from discretionary balances .....	1,474	1,437	1,572
4020 Outlays, gross (total) .....	1,647	1,626	1,773
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4033 Non-Federal sources .....	-24		
4040 Offsets against gross budget authority and outlays (total) .....	-24		
Additional offsets against gross budget authority only:			
4052 Offsetting collections credited to expired accounts .....	24		
4070 Budget authority, net (discretionary) .....	1,684	1,689	1,755
4080 Outlays, net (discretionary) .....	1,623	1,626	1,773
4180 Budget authority, net (total) .....	1,684	1,689	1,755
4190 Outlays, net (total) .....	1,623	1,626	1,773

Established in 1964 as part of the Economic Opportunity Act and authorized by the Workforce Innovation and Opportunity Act of 2014 (P.L. 113-128, Title 1, Subtitle C, section 141), Job Corps is the nation's largest federally-funded, primarily residential, training program for at-risk youth. Job Corps operates centers in all 50 states, Puerto Rico, and the District of Columbia. Job Corps provides economically disadvantaged youth with academic, career technical and marketable skills to enter the workforce, enroll in post-secondary education, or enlist in the military.

Job Corps serves and trains approximately 50,000 participants each year while emphasizing the attainment of academic credentials which include: a High School Diploma (HSD) or General Educational Development (GED) and career technical credentials, industry-recognized certifications, state

licenses, and pre-apprenticeship credentials. These portable credentials provide for long-term attachment to the workforce and economic mobility as Job Corps graduates advance through their careers. Furthermore, these credentials ensure that program graduates have gained the skills and knowledge necessary to effectively compete in today's workforce.

Large and small businesses, nonprofit organizations, Native American organizations and Alaskan Native corporations manage and operate the majority of the Job Corps centers through contractual agreements with the Department of Labor, while the remaining centers are operated through an interagency agreement with the U.S. Department of Agriculture. In 2015, Job Corps opened two new centers in New Hampshire and Wyoming, the last two States without Job Corps centers. Job Corps participants must be economically disadvantaged youth, ages 16-24, and meet one or more of the following criteria: basic skills deficient; a school dropout; homeless, a runaway, or a foster child; a parent; or in need of additional education, vocational training, or intensive counseling and related assistance in order to participate successfully in regular schoolwork or to secure and hold employment.

The 2017 Budget continues the Administration's commitment to strengthening and reforming the Job Corps program to improve students' outcomes. Beginning in 2016, the Department will undertake an external evaluation to holistically study the Job Corps program, with the goal of generating reform ideas. Additionally, the Budget proposes to continue exploring different models of serving at-risk youth through a suite of pilots, to ensure that the most effective strategies are being utilized. In addition, the Budget builds on the resources previously provided to continue strengthening oversight of the Job Corps program. These changes will allow the program to continue to provide high-quality services to disadvantaged youth while maintaining strong internal controls and ensuring that contracts are procured at the lowest risk and the best value to the Federal Government. The Budget also proposes new construction and programming investments to ensure student safety while on center.

**Object Classification** (in millions of dollars)

Identification code 016-0181-0-1-504	2015 actual	2016 est.	2017 est.
<b>Direct obligations:</b>			
Personnel compensation:			
11.1 Full-time permanent .....	88	93	95
11.3 Other than full-time permanent .....		1	1
11.5 Other personnel compensation .....		1	1
11.9 Total personnel compensation .....	88	95	97
12.1 Civilian personnel benefits .....	38	40	43
21.0 Travel and transportation of persons .....	5	2	5
22.0 Transportation of things .....	1	1	1
23.1 Rental payments to GSA .....	2	3	2
23.2 Rental payments to others .....	7	8	8
23.3 Communications, utilities, and miscellaneous charges .....	11	8	7
25.1 Advisory and assistance services .....	6	3	3
25.2 Other services from non-Federal sources .....	1,405	1,431	1,454
25.3 Other goods and services from Federal sources .....	31	15	19
25.4 Operation and maintenance of facilities .....	34	36	40
25.7 Operation and maintenance of equipment .....	6	3	3
26.0 Supplies and materials .....	20	29	29
31.0 Equipment .....	2	7	6
32.0 Land and structures .....	95	29	32
99.0 Direct obligations .....	1,751	1,710	1,749
99.9 Total new obligations .....	1,751	1,710	1,749

**Employment Summary**

Identification code 016-0181-0-1-504	2015 actual	2016 est.	2017 est.
1001 Direct civilian full-time equivalent employment .....	157	160	187

PAID LEAVE PARTNERSHIP INITIATIVE  
(Legislative proposal, subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 016-0189-4-1-609	2015 actual	2016 est.	2017 est.
<b>Obligations by program activity:</b>			
0001 Paid Leave Partnership Grants			2,213
0900 Total new obligations (object class 41.0)			2,213
<b>Budgetary resources:</b>			
Budget authority:			
Appropriations, mandatory:			
1200 Appropriation			2,213
1930 Total budgetary resources available			2,213
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3010 Obligations incurred, unexpired accounts			2,213
3020 Outlays (gross)			-221
3050 Unpaid obligations, end of year			1,992
Memorandum (non-add) entries:			
3200 Obligated balance, end of year			1,992
<b>Budget authority and outlays, net:</b>			
Mandatory:			
4090 Budget authority, gross			2,213
Outlays, gross:			
4100 Outlays from new mandatory authority			221
4180 Budget authority, net (total)			2,213
4190 Outlays, net (total)			221

*Paid Leave Partnership Initiative.*—The Budget will include a mandatory proposal to support as many as five States that wish to launch paid leave programs, following the example of California, New Jersey, and Rhode Island. States would be able to apply for competitive grants to cover start-up and ongoing administrative costs as well as 50 percent of benefit costs for three years. The grants could be used to cover family, parental, and medical leave programs that provide up to 12 weeks of benefits.

COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS

To carry out title V of the Older Americans Act of 1965 (referred to in this Act as "OAA"), \$434,371,000, which shall be available for the period [July] April 1, [2016] 2017 through June 30, [2017] 2018, and may be recaptured and reobligated in accordance with section 517(c) of the OAA: *Provided, That for new participants during such period in lieu of the requirements contained in section 518 (a)(3)(A) of the OAA, an eligible individual shall be an individual age 55 or older whose income is not more than 133 percent of the poverty line (excluding earned income described in section 1612(b)(3)(B) of the Social Security Act) or who is receiving supplemental security income benefits under title XVI of the Social Security Act, supplemental nutrition assistance program benefits under the Food and Nutrition Act of 2008, or benefits under the Veterans pension benefit programs administered by the Department of Veterans Affairs: Provided further, That section 506(a)(1) of the OAA shall be applied by substituting "10 percent" for "1.5 percent": Provided further, That subclause (I) of section 502(c)(6)(C)(i) of the OAA shall be applied by substituting "50 percent" for "65 percent" and subclause (III) of such section shall be applied by substituting "25 percent" for "10 percent": Provided further, That notwithstanding section 513(d)(3)(B)(iii) of the OAA, the funds distributed under section 506(e) of the OAA shall be awarded on a competitive basis by a State among State agencies and other public and nonprofit private agency organizations if the Secretary of Labor determines the State is a low-performing State, and the Secretary of Labor shall provide technical assistance to the State related to the competition and to subsequent service delivery. (Department of Labor Appropriations Act, 2016.)*

Program and Financing (in millions of dollars)

Identification code 016-0175-0-1-504	2015 actual	2016 est.	2017 est.
<b>Obligations by program activity:</b>			
0001 National programs	289	339	339
0002 State programs	95	95	95

0900 Total new obligations (object class 41.0)	384	434	434
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Budgetary resources:

Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1	4	57	57
1010 Unobligated balance transfer to other accts [016-0165]	-1		
1012 Unobligated balance transfers between expired and unexpired accounts	4		
1021 Recoveries of prior year unpaid obligations	1		
1050 Unobligated balance (total)	8	57	57
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation	434	434	434
1120 Appropriations transferred to other acct [016-0165]	-1		
1160 Appropriation, discretionary (total)	433	434	434
1930 Total budgetary resources available	441	491	491
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year	57	57	57

Change in obligated balance:

Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1	368	311	324
3010 Obligations incurred, unexpired accounts	384	434	434
3020 Outlays (gross)	-434	-421	-434
3040 Recoveries of prior year unpaid obligations, unexpired	-1		
3041 Recoveries of prior year unpaid obligations, expired	-6		
3050 Unpaid obligations, end of year	311	324	324
Memorandum (non-add) entries:			
3100 Obligated balance, start of year	368	311	324
3200 Obligated balance, end of year	311	324	324

Budget authority and outlays, net:

Discretionary:			
4000 Budget authority, gross	433	434	434
Outlays, gross:			
4010 Outlays from new discretionary authority	79	82	82
4011 Outlays from discretionary balances	355	339	352
4020 Outlays, gross (total)	434	421	434
4180 Budget authority, net (total)	433	434	434
4190 Outlays, net (total)	434	421	434

Community Service Employment for Older Americans (CSEOA), authorized by Title V of the Older Americans Act as amended in 2006 (P.L. 109-365), is a federally-sponsored community service employment and training program for unemployed low-income individuals, ages 55 and older. The program, known as the Senior Community Service Employment Program (SCSEP), offers participants work-based community service training at non-profit or governmental agencies, so that they can gain on-the-job experience and prepare to enter or re-enter the workforce. The 2017 CSEOA budget reforms SCSEP by awarding more competitive grants, adjusting income eligibility requirements to serve those most in need, and promoting on-the-job training (OJT) models, including OJT at for-profit entities, through demonstration grants and flexibility for existing grantees in spending training funds on OJT activities.

TAA COMMUNITY COLLEGE AND CAREER TRAINING GRANT FUND

Program and Financing (in millions of dollars)

Identification code 016-0187-0-1-504	2015 actual	2016 est.	2017 est.
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1	1,338	899	489
3020 Outlays (gross)	-433	-410	-390
3041 Recoveries of prior year unpaid obligations, expired	-6		
3050 Unpaid obligations, end of year	899	489	99
Memorandum (non-add) entries:			
3100 Obligated balance, start of year	1,338	899	489
3200 Obligated balance, end of year	899	489	99
<b>Budget authority and outlays, net:</b>			
Mandatory:			
Outlays, gross:			
4101 Outlays from mandatory balances	433	410	390
4180 Budget authority, net (total)			

4190 Outlays, net (total) .....	433	410	390
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The Trade Adjustment Assistance (TAA) Community College and Career Training program, which received appropriations in the Health Care and Education Reconciliation Act of 2010 (Section 1501 of P.L. 111–152, 124 Stat.1070), provided \$500 million annually in fiscal years 2011–2014 for competitive grants to eligible institutions of higher education. The program aims to improve education and employment outcomes for community college and other students, helping more Americans prepare to succeed in growing occupations. Funding allows for expansion and improvement of education and training programs that can be completed in 2 years or less, result in skills and credentials necessary for high-wage, in-demand jobs, and are suited for workers who are eligible for training under the TAA for Workers program. Grants support institutions that use evidence to design program strategies, are committed to using data for continuous improvement, and facilitate evaluation that can build evidence about effective practices. The Department is implementing this program in cooperation with the Department of Education.

FEDERAL UNEMPLOYMENT BENEFITS AND ALLOWANCES

For payments during fiscal year [2016]2017 of trade adjustment benefit payments and allowances under part I of subchapter B of chapter 2 of title II of the Trade Act of 1974, and section 246 of that Act; and for training, employment and case management services, allowances for job search and relocation, and related State administrative expenses under part II of subchapter B of chapter 2 of title II of the Trade Act of 1974, and including benefit payments, allowances, training, employment and case management services, and related State administration provided pursuant to section 231(a) of the Trade Adjustment Assistance Extension Act of 2011 and section 405(a) of the Trade Preferences Extension Act of 2015, [1]861,000,000 [2]849,000,000 together with such amounts as may be necessary to be charged to the subsequent appropriation for payments for any period subsequent to September 15, [2016]2017: *Provided*, That notwithstanding section 502 of this division, any part of the appropriation provided under this heading may remain available for obligation beyond the current fiscal year pursuant to the authorities of section 245(c) of the Trade Act of 1974 (19 U.S.C. 2317(c)). (*Department of Labor Appropriations Act, 2016.*)

Program and Financing (in millions of dollars)

Identification code 016–0326–0–1–999	2015 actual	2016 est.	2017 est.
<b>Obligations by program activity:</b>			
0001 Trade Adjustment Assistance benefits .....	241	384	357
0002 Trade Adjustment Assistance training and other activities .....	236	450	450
0005 Wage Insurance Payments .....	30	27	42
0799 Total direct obligations .....	507	861	849
0801 Disaster Unemployment Assistance .....	2		
0900 Total new obligations .....	509	861	849
<b>Budgetary resources:</b>			
Budget authority:			
Appropriations, mandatory:			
1200 Appropriation .....	559	861	849
1230 Appropriations and/or unobligated balance of appropriations permanently reduced .....	-52		
1260 Appropriations, mandatory (total) .....	507	861	849
Spending authority from offsetting collections, mandatory:			
1800 Offsetting collections (DUA) .....	2		
1900 Budget authority (total) .....	509	861	849
1930 Total budgetary resources available .....	509	861	849
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	1,222	940	698
3010 Obligations incurred, unexpired accounts .....	509	861	849
3011 Obligations incurred, expired accounts .....	7		
3020 Outlays (gross) .....	-484	-757	-728
3041 Recoveries of prior year unpaid obligations, expired .....	-314	-346	-346
3050 Unpaid obligations, end of year .....	940	698	473
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	1,222	940	698
3200 Obligated balance, end of year .....	940	698	473

Budget authority and outlays, net:

Mandatory:			
4090 Budget authority, gross .....	509	861	849
Outlays, gross:			
4100 Outlays from new mandatory authority .....	228	484	450
4101 Outlays from mandatory balances .....	256	273	278
4110 Outlays, gross (total) .....	484	757	728
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4120 Federal sources .....	-2		
4180 Budget authority, net (total) .....	507	861	849
4190 Outlays, net (total) .....	482	757	728

The Federal Unemployment Benefits and Allowances (FUBA) account funds the Trade Adjustment Assistance (TAA) for Workers program, which provides income support through Trade Readjustment Allowances (TRA); Training and Other Activities, which includes funding for the Trade Adjustment Assistance in three categories: 1) Training and Other Activities; 2) Trade Readjustment Allowances (TRA); and, Readjustment Trade Adjustment Assurances (RTAA) (jointly called the TAA program). \$849,000,000 is sufficient to continue the TAA program under the Trade Adjustment Assistance Reauthorization Act of 2015.

Object Classification (in millions of dollars)

Identification code 016–0326–0–1–999	2015 actual	2016 est.	2017 est.
41.0 Direct obligations: Grants, subsidies, and contributions .....	507	861	849
99.0 Reimbursable obligations .....	2		
99.9 Total new obligations .....	509	861	849

STATE UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICE OPERATIONS

For authorized administrative expenses, [1]89,066,000 [2]96,566,000, together with not to exceed [3]3,480,812,000 [4]3,499,519,000 which may be expended from the Employment Security Administration Account in the Unemployment Trust Fund ("the Trust Fund"), of which:

(1) [1]2,725,550,000 [2]2,742,919,000 from the Trust Fund is for grants to States for the administration of State unemployment insurance laws as authorized under title III of the Social Security Act (including not less than [3]95,000,000 [4]150,900,000 to conduct in-person reemployment and eligibility assessments and unemployment insurance improper payment reviews, and to provide reemployment services and referrals to training as appropriate, for claimants of unemployment insurance for ex-service members under 5 U.S.C. 8521 et. seq. and for the claimants of regular unemployment compensation who are profiled as most likely to exhaust their benefits in each State, as specified for purposes of section 251(b)(2) of the Balanced Budget and Emergency Deficit Control Act of 1985, \$10,000,000 for activities to address the misclassification of workers, and [3]3,000,000 [4]7,000,000 for continued support of the Unemployment Insurance Integrity Center of Excellence), the administration of unemployment insurance for Federal employees and for ex-service members as authorized under 5 U.S.C. 8501–8523, and the administration of trade readjustment allowances, reemployment trade adjustment assistance, and alternative trade adjustment assistance under the Trade Act of 1974 and under section 231(a) of the Trade Adjustment Assistance Extension Act of 2011 and section 405(a) of the Trade Preferences Extension Act of 2015, and shall be available for obligation by the States through December 31, [2016]2017, except that funds used for automation [acquisitions] shall be available for Federal obligation through December 31, [2016]2017, and for State obligation through September 30, [2018]2019, or, if the automation [acquisition] is being carried out through consortia of States, for State obligation through September 30, [2021]2022, and for expenditure through September 30, [2022]2023, and funds for competitive grants awarded to States for improved operations and to conduct in-person reemployment and eligibility assessments and unemployment insurance improper payment reviews and provide reemployment services and referrals to training, as appropriate, and to address misclassification of workers shall be available for Federal obligation through December 31, [2016]2017, and for obligation by the States through September 30, [2018]2019, and funds for the Unemployment Insurance Integrity Center of Excellence shall be available for obligation by the State through September 30, [2017]2020, and funds used for unemployment insurance workloads experienced by the States

STATE UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICE  
OPERATIONS—Continued

through September 30, [2016]2017 shall be available for Federal obligation through December 31, [2016]2017;

(2) [\$14,547,000] \$15,247,000 from the Trust Fund is for national activities necessary to support the administration of the Federal-State unemployment insurance system;

(3) \$658,587,000 from the Trust Fund, together with \$21,413,000 from the General Fund of the Treasury, is for grants to States in accordance with section 6 of the Wagner-Peyser Act, and shall be available for Federal obligation for the period July 1, [2016]2017 through June 30, [2017]2018;

(4) \$19,818,000 from the Trust Fund is for national activities of the Employment Service, including administration of the work opportunity tax credit under section 51 of the Internal Revenue Code of 1986, and the provision of technical assistance and staff training under the Wagner-Peyser Act;

(5) [\$62,310,000] \$62,948,000 from the Trust Fund is for the administration of foreign labor certifications and related activities under the Immigration and Nationality Act and related laws, of which [\$48,028,000] \$48,666,000 shall be available for the Federal administration of such activities, and \$14,282,000 shall be available for grants to States for the administration of such activities; and

(6) [\$67,653,000] \$75,153,000 from the General Fund is to provide workforce information, national electronic tools, and one-stop system building under the Wagner-Peyser Act, and shall be available for Federal obligation for the period July 1, [2016]2017 through June 30, [2017]2018: *Provided*, That to the extent that the Average Weekly Insured Unemployment ("AWIU") for fiscal year [2016]2017 is projected by the Department of Labor to exceed [2,680,000] 2,249,000, an additional \$28,600,000 from the Trust Fund shall be available for obligation for every 100,000 increase in the AWIU level (including a pro rata amount for any increment less than 100,000) to carry out title III of the Social Security Act: *Provided further*, That funds appropriated in this Act that are allotted to a State to carry out activities under title III of the Social Security Act may be used by such State to assist other States in carrying out activities under such title III if the other States include areas that have suffered a major disaster declared by the President under the Robert T. Stafford Disaster Relief and Emergency Assistance Act: *Provided further*, That the Secretary may use funds appropriated for grants to States under title III of the Social Security Act to make payments on behalf of States for the use of the National Directory of New Hires under section 453(j)(8) of such Act: *Provided further*, That the Secretary may use funds appropriated for grants to States under title III of the Social Security Act to make payments on behalf of States to the entity operating the State Information Data Exchange System: *Provided further*, That funds appropriated in this Act which are used to establish a national one-stop career center system, or which are used to support the national activities of the Federal-State unemployment insurance, employment service, or immigration programs, may be obligated in contracts, grants, or agreements with States and non-State entities: *Provided further*, That States awarded competitive grants for improved operations under title III of the Social Security Act, or awarded grants to support the national activities of the Federal-State unemployment insurance system, may award subgrants to other States and non-State entities under such grants, subject to the conditions applicable to the grants: *Provided further*, That funds appropriated under this Act for activities authorized under title III of the Social Security Act and the Wagner-Peyser Act may be used by States to fund integrated Unemployment Insurance and Employment Service automation efforts, notwithstanding cost allocation principles prescribed under the Office of Management and Budget [Circular A-87] publication entitled *Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*: *Provided further*, That the Secretary, at the request of a State participating in a consortium with other States, may reallocate funds allotted to such State under title III of the Social Security Act to other States participating in the consortium in order to carry out activities that benefit the administration of the unemployment compensation law of the State making the request: *Provided further*, That the Secretary may collect fees for the costs associated with additional data collection, analyses, and reporting services relating to the National Agricultural Workers Survey requested by State and local governments, public and private institutions of higher education, and nonprofit organizations and may utilize such sums, in accordance with the provisions of 29 U.S.C. 9a, for the National Agricultural Workers Survey infrastructure, methodology, and data to meet the information collection and reporting needs of such entities, which shall be credited to this appropriation and shall remain available until September 30, [2017]2018, for such purposes.

In addition, [\$20,000,000] \$35,000,000 from the Employment Security Administration Account of the Unemployment Trust Fund shall be available for in-person reemployment and eligibility assessments and unemployment insurance improper

payment reviews and to provide reemployment services and referrals to training as appropriate, for claimants of unemployment insurance for ex-service members under 5 U.S.C. 8521 et seq. and for the claimants of regular unemployment compensation who are profiled as most likely to exhaust their benefits in each State, as specified for purposes of section 251(b)(2) of the Balanced Budget and Emergency Deficit Control Act of 1985, which shall be available for Federal obligations through December 31, [2016] 2017, and for State obligation through September 30, [2018]2019. (Department of Labor Appropriations Act, 2016.)

Program and Financing (in millions of dollars)

Identification code 016-0179-0-1-999	2015 actual	2016 est.	2017 est.
<b>Obligations by program activity:</b>			
0001 State UI administration .....	2,812	2,745	2,743
0002 UI national activities .....	13	15	15
0010 ES grants to States .....	641	680	680
0011 ES national activities .....	20	20	20
0012 American Job Centers .....	69	68	75
0014 Foreign labor certification .....	62	62	63
0015 H-1B fees .....	21	28	23
0799 Total direct obligations .....	3,638	3,618	3,619
0801 Reimbursable program DJA administration .....	1	50	50
0803 Reimbursable program NAWs surveys .....	.....	1	1
0899 Total reimbursable obligations .....	1	51	51
0900 Total new obligations .....	3,639	3,669	3,670
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	88	70	73
1001 Discretionary unobligated balance brought fwd, Oct 1 .....	88	40	.....
1021 Recoveries of prior year unpaid obligations .....	25	.....	.....
1050 Unobligated balance (total) .....	113	70	73
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation .....	82	89	97
Appropriations, mandatory:			
1201 Appropriation (special or trust fund) .....	18	18	18
1203 Appropriation (previously unavailable) .....	1	1	.....
1221 Appropriations transferred from other acct [016-0174] .....	.....	13	.....
1232 Appropriations and/or unobligated balance of appropriations temporarily reduced .....	-1	-1	.....
1260 Appropriations, mandatory (total) .....	18	31	18
Spending authority from offsetting collections, discretionary:			
1700 Collected .....	3,340	3,552	3,586
1701 Change in uncollected payments, Federal sources .....	177	.....	.....
1710 Spending authority from offsetting collections transferred to other accounts [016-0165] .....	-9	.....	.....
1750 Spending auth from offsetting collections, disc (total) .....	3,508	3,552	3,586
Spending authority from offsetting collections, mandatory:			
1800 Offsetting collections (EUC08) .....	30	.....	.....
1801 Change in uncollected payments, Federal sources .....	-42	.....	.....
1850 Spending auth from offsetting collections, mand (total) .....	-12	.....	.....
1900 Budget authority (total) .....	3,596	3,672	3,701
1930 Total budgetary resources available .....	3,709	3,742	3,774
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	70	73	104
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	2,168	1,958	1,982
3010 Obligations incurred, unexpired accounts .....	3,639	3,669	3,670
3011 Obligations incurred, expired accounts .....	36	.....	.....
3020 Outlays (gross) .....	-3,826	-3,645	-4,105
3040 Recoveries of prior year unpaid obligations, unexpired .....	-25	.....	.....
3041 Recoveries of prior year unpaid obligations, expired .....	-34	.....	.....
3050 Unpaid obligations, end of year .....	1,958	1,982	1,547
Uncollected payments:			
3060 Uncollected pymts, Fed sources, brought forward, Oct 1 .....	-1,984	-1,691	-1,691
3070 Change in uncollected pymts, Fed sources, unexpired .....	-135	.....	.....
3071 Change in uncollected pymts, Fed sources, expired .....	428	.....	.....
3090 Uncollected pymts, Fed sources, end of year .....	-1,691	-1,691	-1,691
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	184	267	291
3200 Obligated balance, end of year .....	267	291	-144
<b>Budget authority and outlays, net:</b>			
Discretionary:			
4000 Budget authority, gross .....	3,590	3,641	3,683

4010	Outlays, gross:			
	Outlays from new discretionary authority .....	2,357	2,616	2,646
4011	Outlays from discretionary balances .....	1,418	1,011	1,441
4020	Outlays, gross (total) .....	3,775	3,627	4,087
	Offsets against gross budget authority and outlays:			
	Offsetting collections (collected) from:			
	Federal sources .....	-643	-659	-659
4030	Federal sources .....	-20	-20	-20
4030	Federal sources .....	-48	-48	-49
4030	Federal sources .....	-14	-14	-14
4030	Federal sources .....		-1	-1
4030	Federal sources .....	-2,632	-2,645	-2,607
4030	Federal sources .....	-60	-95	-151
4030	Federal sources .....	-20	-20	-35
4030	Federal sources .....	-2	-50	-50
4040	Offsets against gross budget authority and outlays (total) ...	-3,439	-3,552	-3,586
	Additional offsets against gross budget authority only:			
4050	Change in uncollected pymts, Fed sources, unexpired .....	-177		
4052	Offsetting collections credited to expired accounts .....	99		
4060	Additional offsets against budget authority only (total) .....	-78		
4070	Budget authority, net (discretionary) .....	73	89	97
4080	Outlays, net (discretionary) .....	336	75	501
	Mandatory:			
4090	Budget authority, gross .....	6	31	18
	Outlays, gross:			
4100	Outlays from new mandatory authority .....	12	18	18
4101	Outlays from mandatory balances .....	39		
4110	Outlays, gross (total) .....	51	18	18
	Offsets against gross budget authority and outlays:			
	Offsetting collections (collected) from:			
4120	Federal sources .....	-360		
	Additional offsets against gross budget authority only:			
4140	Change in uncollected pymts, Fed sources, unexpired .....	42		
4142	Offsetting collections credited to expired accounts .....	330		
4150	Additional offsets against budget authority only (total) .....	372		
4160	Budget authority, net (mandatory) .....	18	31	18
4170	Outlays, net (mandatory) .....	-309	18	18
4180	Budget authority, net (total) .....	91	120	115
4190	Outlays, net (total) .....	27	93	519

**Summary of Budget Authority and Outlays** (in millions of dollars)

	2015 actual	2016 est.	2017 est.
Enacted/requested:			
Budget Authority .....	91	120	115
Outlays .....	27	93	519
Legislative proposal, subject to PAYGO:			
Budget Authority .....			38
Outlays .....			38
Total:			
Budget Authority .....	91	120	153
Outlays .....	27	93	557

*Unemployment compensation.*—State administration amounts provide administrative grants to State agencies that pay unemployment compensation to eligible workers and collect State unemployment taxes from employers. These agencies also pay unemployment benefits to former Federal personnel and ex-servicemembers as well as trade readjustment allowances to eligible individuals. State administration amounts also provide administrative grants to State agencies to improve the integrity and financial stability of the unemployment compensation program through a comprehensive performance management system, UI Performs. The purpose is to effect continuous improvement in State performance and implement activities designed to reduce errors and prevent fraud, waste, and abuse in the payment of unemployment compensation benefits and the collection of unemployment taxes. National activities relating to the Federal-State unemployment insurance programs are conducted through contracts or agreements with the State agencies or non-State entities. A workload contingency reserve is included in State administration to meet increases in the costs of administering the program resulting from increases in the number of unemployment claims filed and paid. The appropriation automatically provides additional funds whenever unemployment claims workloads increase above levels specified in the appropriations language.

**UNEMPLOYMENT COMPENSATION PROGRAM STATISTICS**

	2014 actual	2015 actual	2016 est.	2017 est.
Staff years .....	35,645	35,035	34,976	34,900
Basic workload (in thousands):				
Employer tax accounts .....	7,635	7,757	7,845	7,930
Employee wage items recorded .....	620,778	639,712	648,868	657,733
Initial claims taken .....	17,119	14,869	15,551	15,497
Weeks claimed .....	143,124	121,454	118,844	116,167
Nonmonetary determinations .....	8,099	7,675	7,382	7,245
Appeals .....	1,514	1,386	1,280	1,199
Covered employment .....	132,929	135,820	137,764	139,646

*Employment service.*—The public employment service is a nationwide system providing no-fee employment services to job-seekers and employers. State employment service activities are financed by grants provided by formula to States. Funding allotments are provided annually on a Program Year basis beginning July 1 and ending June 30 of the following year.

Employment service activities serving national needs are conducted through specific reimbursable agreements between the States and the Federal Government under the Wagner-Peyser Act, as amended, and other legislation. States also receive funding under this activity for administration of the Work Opportunity Tax Credit, as well for amortization payments for those States that had independent retirement plans prior to 1980 in their State employment service agencies.

**EMPLOYMENT SERVICE PROGRAM STATISTICS**

	2014 actual	2015 est.	2016 est.	2017 est.
Total participants (thousands) .....	14,522	14,522	14,867	14,867
Entered employment rate .....	60.4%	55.0%	55.6%	TBD
Cost per participant .....	45.74	45.74	45.74	45.74

Years are program years running from July 1 of the year indicated through June 30 of the following year.

*Foreign Labor Certification.*—This activity provides for the administration and operation of the foreign labor certification programs within the Employment and Training Administration. Under these programs, U.S. employers that can demonstrate a shortage of qualified, available U.S. workers and that there would be no adverse impact on similarly situated U.S. workers may seek the Secretary of Labor's certification as a first step in the multi-agency process required to hire a foreign worker to fill critical permanent or temporary vacancies. Major programs include the permanent, H-2A temporary agricultural, H-2B temporary non-agricultural, and H-1B temporary highly skilled worker visas. The account is divided into Federal and State activities.

*Federal Administration.*—Federal Administration provides leadership, policy, budget, program operations including staffing (Federal and contractors), information technology, three national processing center facilities, and operational direction to Federal activities supporting the effective and efficient administration of foreign labor certification programs.

*State grants.*—Provides grants to State workforce agencies in 54 States and U.S. territories funding employment-related activities required for the administration of Federal foreign labor certification programs. Includes State Workforce Agency posting and circulation of job orders and other assistance to employers in the recruitment of U.S. workers, processing of employer requests for prevailing wage determinations for the permanent and temporary programs, State safety inspection of housing provided by employers to workers, and State development of prevailing wage and prevailing practice surveys used to set wages and standards in a defined geographic area.

*American Job Centers.*—These funds are used to support the joint Federal-State efforts to improve the comprehensive American Job Center system authorized under WIOA. This system provides workers and employers with quick and easy access to a wide array of enhanced career development and labor market information services. A portion of these funds supports a joint initiative between the Employment and Training Administration and the Office of Disability Employment Policy to improve the accessibility and accountability of the public workforce development system for individuals with disabilities.

*National Agricultural Workers Survey fee.*—The Department of Labor conducts the National Agricultural Workers Survey (NAWS), which collects information annually about the demographic, employment, and health

STATE UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICE  
OPERATIONS—Continued

characteristics of the U.S. crop labor force. The information is obtained directly from farm workers through face-to-face interviews.

Object Classification (in millions of dollars)

Identification code 016-0179-0-1-999	2015 actual	2016 est.	2017 est.
<b>Direct obligations:</b>			
11.1 Personnel compensation: Full-time permanent .....	16	21	22
12.1 Civilian personnel benefits .....	5	7	7
23.1 Rental payments to GSA .....	2	2	2
25.1 Advisory and assistance services .....	15	28	26
25.2 Other services from non-Federal sources .....	9	10	10
25.3 Other goods and services from Federal sources .....	8	9	9
25.7 Operation and maintenance of equipment .....	9	9	9
31.0 Equipment .....	1	1	1
41.0 Grants, subsidies, and contributions .....	3,573	3,531	3,533
99.0 Direct obligations .....	3,638	3,618	3,619
99.0 Reimbursable obligations .....	1	51	51
99.9 Total new obligations .....	3,639	3,669	3,670

Employment Summary

Identification code 016-0179-0-1-999	2015 actual	2016 est.	2017 est.
1001 Direct civilian full-time equivalent employment .....	165	182	182
1001 Direct civilian full-time equivalent employment .....	30	40	50

STATE UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICE OPERATIONS

(Legislative proposal, subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 016-0179-4-1-999	2015 actual	2016 est.	2017 est.
<b>Obligations by program activity:</b>			
0015 FLC fees .....			38
<b>Budgetary resources:</b>			
<b>Budget authority:</b>			
Appropriations, mandatory:			
1201 Appropriation (special or trust fund) .....			38
1930 Total budgetary resources available .....			38
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3010 Obligations incurred, unexpired accounts .....			38
3020 Outlays (gross) .....			-38
<b>Budget authority and outlays, net:</b>			
Mandatory:			
4090 Budget authority, gross .....			38
Outlays, gross:			
4100 Outlays from new mandatory authority .....			38
4180 Budget authority, net (total) .....			38
4190 Outlays, net (total) .....			38

The Budget proposes authorizing legislation to establish and retain fees to cover the costs of operating its foreign labor certification programs, which ensure that employers proposing to bring in immigrant workers have checked to ensure that domestic workers cannot meet their needs, and that immigrant workers are being compensated appropriately. The ability to charge fees for these programs would give the Department of Labor a more reliable, workload-based source of funding for this function (as the Department of Homeland Security has), and ultimately eliminate the need for discretionary appropriations. Specifically, the proposal would: 1) charge employer fees for its permanent labor certification program; 2) charge employer fees for H-2B non-agricultural workers; and 3) increase the H-2A agricultural worker application fee. In addition, while the H-2A fees are currently deposited in the General Fund, the Budget proposes to retain this revenue. The fee levels would be set in regulation to ensure that the amounts are subject to review.

Object Classification (in millions of dollars)

Identification code 016-0179-4-1-999	2015 actual	2016 est.	2017 est.
<b>Direct obligations:</b>			
25.1 Advisory and assistance services .....			29
25.2 Other services from non-Federal sources .....			1
25.3 Other goods and services from Federal sources .....			2
25.7 Operation and maintenance of equipment .....			4
31.0 Equipment .....			1
41.0 Grants, subsidies, and contributions .....			1
99.9 Total new obligations .....			38

JOB DRIVEN TRAINING PROPOSALS  
(Legislative proposal, subject to PAYGO)

Program and Financing (in millions of dollars)

Identification code 016-0171-4-1-999	2015 actual	2016 est.	2017 est.
<b>Obligations by program activity:</b>			
0001 Apprenticeship Training Fund .....			400
0002 American Talent Compact .....			600
0003 Career Navigators .....			400
0004 Opening Doors for Youth .....			2,035
0900 Total new obligations (object class 41.0) .....			3,435
<b>Budgetary resources:</b>			
<b>Budget authority:</b>			
Appropriations, mandatory:			
1200 Appropriation .....			12,500
1930 Total budgetary resources available .....			12,500
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....			9,065
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3010 Obligations incurred, unexpired accounts .....			3,435
3020 Outlays (gross) .....			-3,435
<b>Budget authority and outlays, net:</b>			
Mandatory:			
4090 Budget authority, gross .....			12,500
Outlays, gross:			
4100 Outlays from new mandatory authority .....			3,435
4180 Budget authority, net (total) .....			12,500
4190 Outlays, net (total) .....			3,435

The Job-Driven Training Proposals include initiatives that equip workers with the skills they need to fill the in-demand jobs of the 21st century. The package includes the following proposals:

*Apprenticeship Training Fund.*—Provides \$2 billion over 5 years to help more employers provide high-quality on-the-job training through apprenticeship; to equip states and regions with the expertise and resources to assist employers in creating or expanding apprenticeships; and to provide groups historically under-represented in apprenticeship pathways to success in Registered Apprenticeship programs. This one time investment would help meet the President's goal to double the number of apprentices across the United States.

*American Talent Compact.*—A \$3 billion investment over 5 years to fund nearly half a million additional Americans to get access to training aligned to in-demand jobs in key regional sectors.

*Career Navigators and WIOA Workforce Data Science and Innovation Fund.*—A two-pronged \$2 billion investment over 5 years to provide Americans with the information they need to build their careers. \$1.5 billion will be provided to fund Career Navigators in American Job Centers who will proactively reach out to all long-term unemployed people, those who have dropped out of the labor force altogether, and people who are only able to find part time work and provide them with help looking for a job, identifying training options, and accessing additional supportive services. This proposal is paired with a \$190 million investment to provide in-person reemployment services to the one-third of Unemployment Insurance bene-

ficiaries most at risk of exhausting their benefits. An additional \$500 million will fund the creation of a Workforce Data Science and Innovation Fund, which will improve the quality and utility of existing data, curate those data to facilitate analysis, and create tools and products that connect consumers and policy makers to the resulting information.

*Opening Doors for Youth.*—A multi-faceted \$5.5 billion investment over 4 years to connect disadvantaged youth to educational and workforce pathways. \$1.5 billion will be provided by formula to support summer job opportunities while an additional \$2 billion will support first jobs for nearly 150,000 out-of-school, out-of-work youth. \$2 billion will be used to initiate a competitive grant program to municipalities to reengage disconnected youth by creating educational and workforce pathways for them.

PAYMENTS TO THE UNEMPLOYMENT TRUST FUND

Program and Financing (in millions of dollars)

Identification code 016-0178-0-1-603	2015 actual	2016 est.	2017 est.
<b>Obligations by program activity:</b>			
0010 Payments to EUCA .....	18		
0012 Payments to ESAA .....	43		
0900 Total new obligations (object class 41.0) .....	61		
<b>Budgetary resources:</b>			
Budget authority:			
Appropriations, mandatory:			
1200 Appropriation (indefinite) .....	12		
Spending authority from offsetting collections, mandatory:			
1800 Collected .....	49		
1900 Budget authority (total) .....	61		
1930 Total budgetary resources available .....	61		
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3010 Obligations incurred, unexpired accounts .....	61		
3020 Outlays (gross) .....	-61		
<b>Budget authority and outlays, net:</b>			
Mandatory:			
4090 Budget authority, gross .....	61		
Outlays, gross:			
4100 Outlays from new mandatory authority .....	49		
4101 Outlays from mandatory balances .....	12		
4110 Outlays, gross (total) .....	61		
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4120 Federal sources .....	-49		
4180 Budget authority, net (total) .....	12		
4190 Outlays, net (total) .....	12		

This account provides for general fund financing of extended unemployment benefit programs under certain statutes. It is also the mechanism used to make general fund reimbursements for some or all of the benefits and administrative costs incurred for temporary Federal programs. These funds are transferred from the Payments to the Unemployment Trust Fund account to a receipt account in the Unemployment Trust Fund (UTF) so that resources may be transferred to the Employment Security Administration Account in the UTF for administrative costs or to the Extended Unemployment Compensation Account in the UTF for benefit costs.

SHORT TIME COMPENSATION PROGRAMS

Program and Financing (in millions of dollars)

Identification code 016-0168-0-1-603	2015 actual	2016 est.	2017 est.
<b>Obligations by program activity:</b>			
0002 Benefits .....	31		
0003 Federal Administration .....	1		
0900 Total new obligations .....	31	1	

Budgetary resources:

Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....	5	2	2
1029 Other balances withdrawn to Treasury .....	-54		
1050 Unobligated balance (total) .....	-49	2	2
Budget authority:			
Appropriations, mandatory:			
1200 Appropriation .....	30	1	
1230 Appropriations and/or unobligated balance of appropriations permanently reduced .....	-2		
1260 Appropriations, mandatory (total) .....	28	1	
Spending authority from offsetting collections, mandatory:			
1800 Collected .....	54		
1900 Budget authority (total) .....	82	1	
1930 Total budgetary resources available .....	33	3	2
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....	2	2	2

Change in obligated balance:

Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	17	4	2
3010 Obligations incurred, unexpired accounts .....	31	1	
3020 Outlays (gross) .....	-44	-3	-2
3050 Unpaid obligations, end of year .....	4	2	
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	17	4	2
3200 Obligated balance, end of year .....	4	2	

Budget authority and outlays, net:

Mandatory:			
4090 Budget authority, gross .....	82	1	
Outlays, gross:			
4100 Outlays from new mandatory authority .....		1	
4101 Outlays from mandatory balances .....	44	2	2
4110 Outlays, gross (total) .....	44	3	2
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4120 Federal sources .....	-54		
4180 Budget authority, net (total) .....	28	1	
4190 Outlays, net (total) .....	-10	3	2

Short Time Compensation (STC), also known as work sharing, is a layoff aversion strategy that enables workers to remain employed and employers to retain their trained staff during times of reduced business activity. The Middle Class Tax Relief and Job Creation Act of 2012 codified and expanded the definition of STC. Under the STC program, workers receive a percentage of the unemployment benefits they would have received if totally unemployed based upon the percentage of reduction in their hours of work. States that had been operating an STC program before enactment of the Act had two and a half years to amend their laws to conform to the new definition (the deadline for conformity was August 2014). As an incentive for states to enact state STC programs and promote the use of STC, the Act provided for 100 percent reimbursement of STC benefit costs paid under state law for up to 156 weeks, or three years (reimbursement is subject to sequestration). Grant funding was also available to states whose permanent STC laws meet the new Federal definition (the application deadline was December 31, 2014).

Object Classification (in millions of dollars)

Identification code 016-0168-0-1-603	2015 actual	2016 est.	2017 est.
Direct obligations:			
25.2 Other services from non-Federal sources .....		1	
41.0 Grants, subsidies, and contributions .....	31		
99.9 Total new obligations .....	31	1	

FEDERAL ADDITIONAL UNEMPLOYMENT COMPENSATION PROGRAM, RECOVERY

Program and Financing (in millions of dollars)

Identification code 016-1800-0-1-603	2015 actual	2016 est.	2017 est.
<b>Obligations by program activity:</b>			
0001 Federal Additional Unemployment Compensation Program, Recovery (Direct) .....	1		
0900 Total new obligations (object class 42.0) .....	1		
<b>Budgetary resources:</b>			
Unobligated balance:			
1021 Recoveries of prior year unpaid obligations .....	3	3	3
1029 Other balances withdrawn to Treasury .....	-14	-3	-3
1050 Unobligated balance (total) .....	-11		
Budget authority:			
Spending authority from offsetting collections, mandatory:			
1800 Collected .....	12		
1900 Budget authority (total) .....	12		
1930 Total budgetary resources available .....	1		
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	29	27	24
3010 Obligations incurred, unexpired accounts .....	1		
3040 Recoveries of prior year unpaid obligations, unexpired .....	-3	-3	-3
3050 Unpaid obligations, end of year .....	27	24	21
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	29	27	24
3200 Obligated balance, end of year .....	27	24	21
<b>Budget authority and outlays, net:</b>			
Mandatory:			
4090 Budget authority, gross .....	12		
Offsets against gross budget authority and outlays:			
Offsetting collections (collected) from:			
4123 Non-Federal sources .....	-12		
4180 Budget authority, net (total) .....			
4190 Outlays, net (total) .....	-12		

This account provides mandatory general revenue funding for a temporary program established under the American Recovery and Reinvestment Act of 2009 (Public Law 111-5) and subsequently extended. This program paid a supplement of \$25 on every week of unemployment compensation. It was last extended in Public Law 111-157 and paid benefits through its December 7, 2010, phaseout period.

ADVANCES TO THE UNEMPLOYMENT TRUST FUND AND OTHER FUNDS

For repayable advances to the Unemployment Trust Fund as authorized by sections 905(d) and 1203 of the Social Security Act, and to the Black Lung Disability Trust Fund as authorized by section 9501(c)(1) of the Internal Revenue Code of 1986; and for nonrepayable advances to the revolving fund established by section 901(e) of the Social Security Act, to the Unemployment Trust Fund as authorized by 5 U.S.C. 8509, and to the "Federal Unemployment Benefits and Allowances" account, such sums as may be necessary, which shall be available for obligation through September 30, [2017] 2018. (Department of Labor Appropriations Act, 2016.)

This account makes available funding for repayable advances (loans) to two accounts in the Unemployment Trust Fund (UTF): the Extended Unemployment Compensation Account (EUCA) which pays the Federal share of extended unemployment benefits, and the Federal Unemployment Account (FUA) which makes loans to States to fund unemployment benefits. In addition, the account has provided repayable advances to the Black Lung Disability Trust Fund (BLDTF) when its balances proved insufficient to make payments from that account. The BLDTF now has authority to borrow directly from the Treasury under the trust fund debt restructuring provisions of Public Law 110-343. Repayable advances are shown as borrowing authority within the UTF or the BLDTF, and they do not appear as budget authority or outlays in the Advances to the Unemployment Trust Fund and Other Funds account.

This account also makes available funding as needed for nonrepayable advances to the Federal Employees Compensation Account (FECA) to pay

the costs of unemployment compensation for former Federal employees and ex-servicemembers, and to the Federal Unemployment and Benefits and Allowances (FUBA) account to pay the costs of benefits and services under the Trade Adjustment Assistance for Workers (TAA) program. These advances are shown as budget authority and outlays in the Advances account. The 2014 appropriations language for this included new authority for nonrepayable advances to the revolving fund for the Employment Security Administration Account (ESAA) in the Unemployment Trust Fund. In turn, this revolving fund may provide repayable, interest-bearing advances to the ESAA account if it runs short of funds, and the borrowing authority will enable ESAA to cover its obligations despite seasonal variations in the account's receipts.

Advances were needed for the FUA and EUCA accounts in fiscal year 2014, and the Department estimates that no advances will be necessary in 2016 and 2017. Detail on the nonrepayable advances is provided above; detail on the repayable advances is shown separately in the UTF account.

To address the potential need for significant, and somewhat unpredictable advances to various accounts, the Congress appropriates such sums as necessary for advances to all of the potential recipient accounts. The fiscal year 2017 request continues this authority.

PROGRAM ADMINISTRATION

For expenses of administering employment and training programs, [\$104,577,000] \$128,311,000, together with not to exceed [\$49,982,000] \$52,515,000, which may be expended from the Employment Security Administration Account in the Unemployment Trust Fund. (Department of Labor Appropriations Act, 2016.)

Program and Financing (in millions of dollars)

Identification code 016-0172-0-1-504	2015 actual	2016 est.	2017 est.
<b>Obligations by program activity:</b>			
0003 Workforce security .....	43	43	44
0004 Apprenticeship training, employer and labor services .....	34	34	40
0005 Executive direction .....	9	9	10
0006 Training & Employment Services .....	69	69	87
0799 Total direct obligations .....	155	155	181
0803 Reimbursable programs (DUA/E-grants/VOPAR/VRAP) .....	2	4	4
0900 Total new obligations .....	157	159	185
<b>Budgetary resources:</b>			
Budget authority:			
Appropriations, discretionary:			
1100 Appropriation .....	105	105	128
Spending authority from offsetting collections, discretionary:			
1700 Offsetting collections (UTF) .....	50	50	53
1700 Collected (DUA/eGrants/Grants Management/TA to PA) ....	2	4	4
1750 Spending auth from offsetting collections, disc (total) .....	52	54	57
1900 Budget authority (total) .....	157	159	185
1930 Total budgetary resources available .....	157	159	185
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	30	24	24
3010 Obligations incurred, unexpired accounts .....	157	159	185
3011 Obligations incurred, expired accounts .....	6		
3020 Outlays (gross) .....	-161	-159	-181
3041 Recoveries of prior year unpaid obligations, expired .....	-8		
3050 Unpaid obligations, end of year .....	24	24	28
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	30	24	24
3200 Obligated balance, end of year .....	24	24	28
<b>Budget authority and outlays, net:</b>			
Discretionary:			
4000 Budget authority, gross .....	157	159	185
Outlays, gross:			
4010 Outlays from new discretionary authority .....	140	138	160
4011 Outlays from discretionary balances .....	21	21	21
4020 Outlays, gross (total) .....	161	159	181

Offsets against gross budget authority and outlays:				
Offsetting collections (collected) from:				
4030	Federal sources .....	-52	-54	-57
4033	Non-Federal sources .....	-1		
4040	Offsets against gross budget authority and outlays (total) ....	-53	-54	-57
Additional offsets against gross budget authority only:				
4052	Offsetting collections credited to expired accounts .....	1		
4070	Budget authority, net (discretionary) .....	105	105	128
4080	Outlays, net (discretionary) .....	108	105	124
4180	Budget authority, net (total) .....	105	105	128
4190	Outlays, net (total) .....	108	105	124

This account provides for the Federal administration of Employment and Training Administration programs.

*Training and Employment services.*— Training and Employment services provides leadership, policy direction and administration for a decentralized system of grants to State and local governments as well as federally administered programs for job training and employment assistance for low income adults, youth and dislocated workers; provides for training and employment services to special targeted groups; provides for the settlement of trade adjustment petitions; and includes related program operations support activities.

*Workforce security.*—Provides leadership and policy direction for the administration of the comprehensive nationwide public employment service system; oversees unemployment insurance programs in each State; supports a one-stop career center network, including a comprehensive system of collecting, analyzing and disseminating labor market information; and includes related program operations support activities.

*Office of Apprenticeship.*—Oversees the administration of a Federal-State apprenticeship structure that registers apprenticeship training programs meeting national standards, and provides outreach to employers and labor organizations to promote and develop high-quality apprenticeship programs. The office will broaden the reach of Registered Apprenticeship programs across the US in part through its grant funding.

*Executive direction.*—Provides leadership and policy direction for all training and employment services programs and activities and provides for related program operations support, including research, evaluations, and demonstrations.

**Object Classification** (in millions of dollars)

Identification code 016-0172-0-1-504				
	2015 actual	2016 est.	2017 est.	
Direct obligations:				
Personnel compensation:				
11.1	Full-time permanent .....	73	74	77
11.3	Other than full-time permanent .....		1	6
11.5	Other personnel compensation .....	1	1	1
11.9	Total personnel compensation .....	74	76	84
12.1	Civilian personnel benefits .....	24	22	24
21.0	Travel and transportation of persons .....	2	2	3
23.1	Rental payments to GSA .....	9	9	10
23.3	Communications, utilities, and miscellaneous charges .....	1	2	1
24.0	Printing and reproduction .....	1		1
25.1	Advisory and assistance services .....	2	2	2
25.2	Other services from non-Federal sources .....	4	2	3
25.3	Other goods and services from Federal sources .....	26	20	22
25.4	Operation and maintenance of facilities .....			1
25.7	Operation and maintenance of equipment .....	11	20	29
26.0	Supplies and materials .....	1		
31.0	Equipment .....			1
99.0	Direct obligations .....	155	155	181
99.0	Reimbursable obligations .....	2	4	4
99.9	Total new obligations .....	157	159	185

**Employment Summary**

Identification code 016-0172-0-1-504				
	2015 actual	2016 est.	2017 est.	
1001	Direct civilian full-time equivalent employment .....	731	750	812

2001	Reimbursable civilian full-time equivalent employment .....	6	19	26
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**WORKERS COMPENSATION PROGRAMS**

**Program and Financing** (in millions of dollars)

Identification code 016-0170-0-1-806				
	2015 actual	2016 est.	2017 est.	
<b>Change in obligated balance:</b>				
Unpaid obligations:				
3000	Unpaid obligations, brought forward, Oct 1 .....	14	6	1
3020	Outlays (gross) .....	-8	-5	
3050	Unpaid obligations, end of year .....	6	1	1
Memorandum (non-add) entries:				
3100	Obligated balance, start of year .....	14	6	1
3200	Obligated balance, end of year .....	6	1	1
<b>Budget authority and outlays, net:</b>				
Discretionary:				
Outlays, gross:				
4011	Outlays from discretionary balances .....	8	5	
4180	Budget authority, net (total) .....			
4190	Outlays, net (total) .....	8	5	

*Workers Compensation Programs.*—Section 5011 of Public Law 109-148 made \$50,000,000 available to the New York State Uninsured Employers Fund for reimbursement of claims related to the September 11, 2001, terrorist attacks on the United States and for reimbursement of claims related to the first response emergency services personnel who were injured, were disabled, or died due to such terrorist attacks.

**ADVANCES TO THE EMPLOYMENT SECURITY ADMINISTRATION ACCOUNT OF THE UNEMPLOYMENT TRUST FUND**

This account is a revolving fund that is available to make advances to the Employment Security Administration Account (ESAA) in the Unemployment Trust Fund under the provisions of section 901(e) of the Social Security Act. These repayable, interest-bearing advances permit financing of the Federal and State administrative costs of employment security programs when the balance in ESAA is insufficient. The borrowing authority also enables ESAA to cover its obligations despite seasonal variations in the account's receipts.

**Trust Funds**

**UNEMPLOYMENT TRUST FUND**

**Special and Trust Fund Receipts** (in millions of dollars)

Identification code 016-8042-0-7-999				
	2015 actual	2016 est.	2017 est.	
0100	Balance, start of year .....	32,190	40,891	51,511
0198	Reconciliation adjustment .....	-95		
0199	Balance, start of year .....	32,095	40,891	51,511
Receipts:				
Current law:				
1110	General Taxes, FUTA, Unemployment Trust Fund .....	8,926	8,399	8,113
1110	Unemployment Trust Fund, State Accounts, Deposits by States .....	42,177	41,354	40,570
1110	Unemployment Trust Fund, Deposits by Railroad Retirement Board .....	75	121	134
1130	Interest on Unemployment Insurance Loans to States, Federal Unemployment Account, Unemployment Trust Fund .....	258	110	36
1140	Deposits by Federal Agencies to the Federal Employees Compensation Account, Unemployment Trust Fund .....	775	767	736
1140	Payments from the General Fund for Administrative Cost for Extended Unemployment Benefit, Unemployment Trust Fund .....	12		
1140	Unemployment Trust Fund, Interest and Profits on Investments in Public Debt Securities .....	890	1,143	1,341
1199	Total current law receipts .....	53,113	51,894	50,930
Proposed:				
1210	General Taxes, FUTA, Unemployment Trust Fund .....			1,466

UNEMPLOYMENT TRUST FUND—Continued  
Special and Trust Fund Receipts—Continued

Identification code 016-8042-0-7-999	2015 actual	2016 est.	2017 est.
1210 Unemployment Trust Fund, State Accounts, Deposits by States .....			7
1299 Total proposed receipts .....			1,473
1999 Total receipts .....	53,113	51,894	52,403
2000 Total: Balances and receipts .....	85,208	92,785	103,914
Appropriations:			
Current law:			
2101 Unemployment Trust Fund .....	-3,868	-3,856	-3,896
2101 Unemployment Trust Fund .....	-49,166	-41,971	-39,167
2101 Railroad Unemployment Insurance Trust Fund .....	-18	-28	-28
2101 Railroad Unemployment Insurance Trust Fund .....	-60	-117	-124
2103 Unemployment Trust Fund .....	-56		
2103 Railroad Unemployment Insurance Trust Fund .....	-26		
2132 Unemployment Trust Fund .....	38		
2134 Unemployment Trust Fund .....	8,814	4,686	3,560
2134 Railroad Unemployment Insurance Trust Fund .....	4	12	11
2199 Total current law appropriations .....	-44,338	-41,274	-39,644
Proposed:			
2201 Unemployment Trust Fund .....			133
2201 Unemployment Trust Fund .....			-2,963
2298 Reconciliation adjustment .....	21		
2299 Total proposed appropriations .....	21		-2,830
2999 Total appropriations .....	-44,317	-41,274	-42,474
5099 Balance, end of year .....	40,891	51,511	61,440

## Program and Financing (in millions of dollars)

Identification code 016-8042-0-7-999	2015 actual	2016 est.	2017 est.
<b>Obligations by program activity:</b>			
0001 Benefit payments by States .....	31,173	31,566	31,335
0002 Federal employees' unemployment compensation .....	766	767	725
0003 State administrative expenses .....	3,454	3,392	3,472
0010 Direct expenses .....	183	189	194
0011 Reimbursements to the Department of the Treasury .....	71	67	73
0020 Veterans employment and training .....	232	233	236
0021 Interest on FUTA refunds .....	1	1	1
0022 Interest on General Fund Advances .....	393	210	90
0900 Total new obligations .....	36,273	36,425	36,126
<b>Budgetary resources:</b>			
Unobligated balance:			
1000 Unobligated balance brought forward, Oct 1 .....			37
Budget authority:			
Appropriations, discretionary:			
1101 Appropriation (special or trust fund) .....	3,868	3,856	3,896
Appropriations, mandatory:			
1201 Appropriation (special or trust fund) .....	49,166	41,971	39,167
1203 Appropriation (previously unavailable) .....	56		
1232 Appropriations and/or unobligated balance of appropriations temporarily reduced .....	-38		
1234 Appropriations precluded from obligation .....	-8,814	-4,686	-3,560
1236 Appropriations applied to repay debt .....	-7,965	-4,679	-3,377
1260 Appropriations, mandatory (total) .....	32,405	32,606	32,230
Borrowing authority, mandatory:			
1400 Borrowing authority .....	300		
1422 Borrowing authority applied to repay debt .....	-300		
1900 Budget authority (total) .....	36,273	36,462	36,126
1930 Total budgetary resources available .....	36,273	36,462	36,163
Memorandum (non-add) entries:			
1941 Unexpired unobligated balance, end of year .....		37	37
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3000 Unpaid obligations, brought forward, Oct 1 .....	3,695	3,407	2,579
3010 Obligations incurred, unexpired accounts .....	36,273	36,425	36,126
3020 Outlays (gross) .....	-36,561	-37,253	-37,021
3050 Unpaid obligations, end of year .....	3,407	2,579	1,684
Memorandum (non-add) entries:			
3100 Obligated balance, start of year .....	3,695	3,407	2,579
3200 Obligated balance, end of year .....	3,407	2,579	1,684

## Budget authority and outlays, net:

Discretionary:			
4000 Budget authority, gross .....	3,868	3,856	3,896
Outlays, gross:			
4010 Outlays from new discretionary authority .....	2,211	2,879	2,914
4011 Outlays from discretionary balances .....	1,984	1,763	1,877
4020 Outlays, gross (total) .....	4,195	4,642	4,791
Mandatory:			
4090 Budget authority, gross .....	32,405	32,606	32,230
Outlays, gross:			
4100 Outlays from new mandatory authority .....	32,366	32,611	32,230
4180 Budget authority, net (total) .....	36,273	36,462	36,126
4190 Outlays, net (total) .....	36,561	37,253	37,021
<b>Memorandum (non-add) entries:</b>			
5000 Total investments, SOY: Federal securities: Par value .....	35,919	44,368	54,434
5001 Total investments, EOY: Federal securities: Par value .....	44,368	54,434	66,783
5080 Outstanding debt, SOY .....	-20,767	-12,802	-8,123
5081 Outstanding debt, EOY .....	-12,802	-8,123	-4,746
5082 Borrowing .....	-300		

## Summary of Budget Authority and Outlays (in millions of dollars)

	2015 actual	2016 est.	2017 est.
Enacted/requested:			
Budget Authority .....	36,273	36,462	36,126
Outlays .....	36,561	37,253	37,021
Legislative proposal, not subject to PAYGO:			
Budget Authority .....			-133
Outlays .....			-133
Legislative proposal, subject to PAYGO:			
Budget Authority .....			2,963
Outlays .....			2,963
Total:			
Budget Authority .....	36,273	36,462	38,956
Outlays .....	36,561	37,253	39,851

The financial transactions of the Federal-State and railroad unemployment insurance systems are made through the Unemployment Trust Fund (UTF). All State and Federal unemployment tax receipts are deposited into the UTF and invested in Government securities until needed for benefit payments or administrative expenses. State payroll taxes pay for all regular State unemployment benefits. The Federal unemployment tax (FUTA) pays the costs of Federal and State administration of the unemployment insurance system, veterans' employment services, surveys of wages and employment, and about 97 percent of the costs of the Employment Service. In addition, the Federal tax pays for certain extended benefit payments. During periods of high State unemployment, there is a stand-by program of extended benefits (EB), financed one-half by State unemployment taxes and one-half by the FUTA payroll tax. The American Recovery and Reinvestment Act (Public Law 111-5), and subsequent legislation, temporarily made EB 100 percent federally financed. Temporary Federal EB programs, including the recently expired Emergency Unemployment Compensation program, are also funded from the Unemployment Trust Fund, either by the Federal tax or by reimbursement from Federal general revenues. The UTF also provides repayable advances (loans) to the States when the balances in their individual State accounts are insufficient to pay benefits. Federal accounts in the UTF may receive repayable advances from the general fund when they have insufficient balances to make advances to States, pay the Federal share of extended unemployment benefits, or pay for State and Federal administrative costs.

The Federal Employees Compensation Account (FECA) in the Trust Fund provides funds to States for unemployment compensation benefits paid to eligible former Federal civilian personnel, Postal Service employees, and ex-servicemembers. In turn, the various Federal agencies reimburse FECA for benefits paid to their former employees. FECA is not funded out of Federal unemployment taxes. Any additional resources necessary to assure that the FECA account can make the required payments to States are provided from the Advances to the Unemployment Trust Fund and Other Funds appropriation.

Both the benefit payments and administrative expenses of the separate unemployment insurance program for railroad employees are paid from

the Unemployment Trust Fund, and receipts from a tax on railroad payrolls are deposited into the Trust Fund to meet expenses.

**Status of Funds** (in millions of dollars)

Identification code 016-8042-0-7-999	2015 actual	2016 est.	2017 est.
Unexpended balance, start of year:			
0100 Balance, start of year .....	15,151	31,606	46,114
0999 Total balance, start of year .....	15,151	31,606	46,114
Cash income during the year:			
Current law:			
Receipts:			
1110 General Taxes, FUTA, Unemployment Trust Fund .....	8,926	8,399	8,113
1110 Unemployment Trust Fund, State Accounts, Deposits by States .....	42,177	41,354	40,570
1110 Unemployment Trust Fund, Deposits by Railroad Retirement Board .....	75	121	134
1130 Railroad Unemployment Insurance Trust Fund .....	16	17	19
1150 Unemployment Trust Fund, Interest and Profits on Investments in Public Debt Securities .....	890	1,143	1,341
1150 Interest on Unemployment Insurance Loans to States, Federal Unemployment Account, Unemployment Trust Fund .....	258	110	36
1160 Deposits by Federal Agencies to the Federal Employees Compensation Account, Unemployment Trust Fund .....	775	767	736
1160 Payments from the General Fund for Administrative Cost for Extended Unemployment Benefit, Unemployment Trust Fund .....	12		
1160 Railroad Unemployment Insurance Trust Fund .....	1		
1199 Income under present law .....	53,130	51,911	50,949
Proposed:			
1210 General Taxes, FUTA, Unemployment Trust Fund .....			
1210 General Taxes, FUTA, Unemployment Trust Fund .....			1,466
1210 Unemployment Trust Fund, State Accounts, Deposits by States .....			
1210 Unemployment Trust Fund, State Accounts, Deposits by States .....			7
1210 Unemployment Trust Fund, State Accounts, Deposits by States .....			
1210 Unemployment Trust Fund, State Accounts, Deposits by States .....			
1299 Income proposed .....			1,473
1999 Total cash income .....	53,130	51,911	52,422
Cash outgo during the year:			
Current law:			
2100 Unemployment Trust Fund [012-05-8042-0] .....	-36,561	-37,253	-37,021
2100 Railroad Unemployment Insurance Trust Fund [446-00-8051-0] .....	-113	-150	-160
2199 Outgo under current law .....	-36,674	-37,403	-37,181
Proposed:			
2200 Unemployment Trust Fund .....			133
2200 Unemployment Trust Fund .....			-2,963
2299 Outgo under proposed legislation .....			-2,830
2999 Total cash outgo (-) .....	-36,674	-37,403	-40,011
Surplus or deficit:			
3110 Excluding interest .....	15,308	13,255	11,034
3120 Interest .....	1,148	1,253	1,377
3199 Subtotal, surplus or deficit .....	16,456	14,508	12,411
3298 Rounding adjustment .....	-1		
3299 Total adjustments .....	-1		
Unexpended balance, end of year:			
4100 Uninvested balance (net), end of year .....	-12,762	-8,320	-8,403
4200 Unemployment Trust Fund .....	44,368	54,434	66,783
4200 Unemployment Trust Fund .....			133
4200 Unemployment Trust Fund .....			12
4999 Total balance, end of year .....	31,606	46,114	58,525

**Object Classification** (in millions of dollars)

Identification code 016-8042-0-7-999	2015 actual	2016 est.	2017 est.
Direct obligations:			
25.3 Reimbursements to Department of the Treasury .....	72	67	73
42.0 FECA (Federal Employee) Benefits .....	828	767	725
42.0 State unemployment benefits .....	31,093	31,566	31,335
43.0 Interest and dividends .....	410	211	90
94.0 ETA-PA, BLS, FLC .....	183	183	189
94.0 Veterans employment and training .....	232	233	236
94.0 Payments to States for administrative expenses .....	3,449	3,392	3,472

94.0	Departmental management .....	6	6	6
99.9	Total new obligations .....	36,273	36,425	36,126

**UNEMPLOYMENT TRUST FUND**

(Legislative proposal, not subject to PAYGO)

**Program and Financing** (in millions of dollars)

Identification code 016-8042-2-7-999	2015 actual	2016 est.	2017 est.
<b>Budgetary resources:</b>			
Budget authority:			
Appropriations, mandatory:			
1201	Appropriation (special or trust fund) .....		-133
1930	Total budgetary resources available .....		-133
Memorandum (non-add) entries:			
1941	Unexpired unobligated balance, end of year .....		-133
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3020	Outlays (gross) .....		133
3050	Unpaid obligations, end of year .....		133
Memorandum (non-add) entries:			
3200	Obligated balance, end of year .....		133
<b>Budget authority and outlays, net:</b>			
Mandatory:			
4090	Budget authority, gross .....		-133
Outlays, gross:			
4100	Outlays from new mandatory authority .....		-133
4180	Budget authority, net (total) .....		-133
4190	Outlays, net (total) .....		-133
<b>Memorandum (non-add) entries:</b>			
5001	Total investments, EOY: Federal securities: Par value .....		133

**UNEMPLOYMENT TRUST FUND**

(Legislative proposal, subject to PAYGO)

**Program and Financing** (in millions of dollars)

Identification code 016-8042-4-7-999	2015 actual	2016 est.	2017 est.
<b>Budgetary resources:</b>			
Budget authority:			
Appropriations, mandatory:			
1201	Appropriation (special or trust fund) .....		2,963
1930	Total budgetary resources available .....		2,963
Memorandum (non-add) entries:			
1941	Unexpired unobligated balance, end of year .....		2,963
<b>Change in obligated balance:</b>			
Unpaid obligations:			
3020	Outlays (gross) .....		-2,963
3050	Unpaid obligations, end of year .....		-2,963
Memorandum (non-add) entries:			
3200	Obligated balance, end of year .....		-2,963
<b>Budget authority and outlays, net:</b>			
Mandatory:			
4090	Budget authority, gross .....		2,963
Outlays, gross:			
4100	Outlays from new mandatory authority .....		2,963
4180	Budget authority, net (total) .....		2,963
4190	Outlays, net (total) .....		2,963
<b>Memorandum (non-add) entries:</b>			
5001	Total investments, EOY: Federal securities: Par value .....		12

*Unemployment Insurance (UI) Reform.*—The Budget proposes a cost-neutral suite of reforms to update the UI program so that it reflects the modern economy and workforce. These reforms will mean that more workers will have access to UI if they lose a job, and will strengthen the program's connection to work, protect workers if they have to take a pay cut when starting a new job, make the UI program more responsive to economic downturns, and improve the solvency of State programs. Specifically, the Budget:

UNEMPLOYMENT TRUST FUND—Continued

Ensures that benefits are available to more workers who need them, including part-time workers, newer labor market entrants, certain low-income and intermittent earners, and workers who leave work for compelling family reasons (like to escape domestic violence).

Restores the standard UI maximum benefit duration to 26 weeks to give workers a meaningful opportunity to get back on their feet.

Establishes wage insurance for workers with at least three years of job tenure who lose their jobs and who take a new job that, at least initially, pays less than their prior job and less than \$50,000 per year.

Expands Short-Time Compensation (STC), which encourages employers to avoid layoffs by temporarily reducing workers' hours when their need for labor falls by providing employees with a partial UI benefit to help compensate for their lower wages.

Creates a new Extended Benefits program to provide up to 52 weeks of additional Federally-funded benefits for States seeing increased and high unemployment, with the number of weeks tied to the State's unemployment rate.

Improves UI system solvency by helping States rebuild their trust fund balances to repay their loans, cover current benefits, and create reserves so they are better prepared to weather the next economic downturn.

*Reemployment Services and Eligibility Assessments (RESEA).*—The Administration proposes a program integrity cap adjustment for 2017 to fund RESEAs for claimants identified as most likely to exhaust benefits. These assessments and supplemental services help ensure that benefits go only to eligible claimants and that they get the services they need to return to work. Beginning in 2018, the Budget proposes to provide mandatory funding for States to provide RESEAs to the one-third of claimants identified as most likely to exhaust benefits as well as to all returning service-members who receive UI benefits.

*UI Program Integrity.*—The Administration proposes a broad package of proposals aimed at improving the integrity of the UI program. Included in this package are proposals to: allow for data disclosure to contractors for the Treasury Offset Program; expand State use of the Separation Information Data Exchange System (SIDES), which already improves program integrity by allowing States and employers to exchange information on reasons for a claimant's separation from employment and thereby helping States to determine UI eligibility; mandate the use of the National Directory of New Hires to conduct cross-matches for program integrity purposes; allow the Secretary to set corrective action measures for poor State performance; require States to cross-match claimants against the Prisoner Update Processing System (PUPS), which is currently used by some States; and allow States to retain five percent of overpayment and tax investigation recoveries to fund program integrity activities.

**Program and Financing** (in millions of dollars)

Identification code 016-1700-0-1-601	2015 actual	2016 est.	2017 est.
<b>Obligations by program activity:</b>			
0001 Enforcement and participant assistance .....	147	147	.....
0002 Policy and compliance assistance .....	27	27	.....
0003 Executive leadership, program oversight and administration ...	6	7	.....
0004 Employee Benefits Security Programs (FY 17) .....	.....	.....	206
0799 Total direct obligations .....	180	181	206
0801 Salaries and Expenses (Reimbursable) .....	6	8	8
0900 Total new obligations .....	186	189	214
<b>Budgetary resources:</b>			
<b>Budget authority:</b>			
<b>Appropriations, discretionary:</b>			
1100 Appropriation .....	181	181	206
<b>Spending authority from offsetting collections, discretionary:</b>			
1700 Collected: Federal Sources .....	3	8	8
1701 Change in uncollected payments, Federal sources .....	3	.....	.....
1750 Spending auth from offsetting collections, disc (total) .....	6	8	8
1900 Budget authority (total) .....	187	189	214
1930 Total budgetary resources available .....	187	189	214
<b>Memorandum (non-add) entries:</b>			
1940 Unobligated balance expiring .....	-1	.....	.....
<b>Change in obligated balance:</b>			
<b>Unpaid obligations:</b>			
3000 Unpaid obligations, brought forward, Oct 1 .....	56	47	47
3010 Obligations incurred, unexpired accounts .....	186	189	214
3011 Obligations incurred, expired accounts .....	2	.....	.....
3020 Outlays (gross) .....	-191	-189	-207
3041 Recoveries of prior year unpaid obligations, expired .....	-6	.....	.....
3050 Unpaid obligations, end of year .....	47	47	54
<b>Uncollected payments:</b>			
3060 Uncollected pymts, Fed sources, brought forward, Oct 1 .....	.....	-3	-3
3070 Change in uncollected pymts, Fed sources, unexpired .....	-3	.....	.....
3090 Uncollected pymts, Fed sources, end of year .....	-3	-3	-3
<b>Memorandum (non-add) entries:</b>			
3100 Obligated balance, start of year .....	56	44	44
3200 Obligated balance, end of year .....	44	44	51
<b>Budget authority and outlays, net:</b>			
<b>Discretionary:</b>			
4000 Budget authority, gross .....	187	189	214
<b>Outlays, gross:</b>			
4010 Outlays from new discretionary authority .....	155	142	160
4011 Outlays from discretionary balances .....	36	47	47
4020 Outlays, gross (total) .....	191	189	207
<b>Offsets against gross budget authority and outlays:</b>			
<b>Offsetting collections (collected) from:</b>			
4030 Federal sources .....	-3	-8	-8
4040 Offsets against gross budget authority and outlays (total) ...	-3	-8	-8
<b>Additional offsets against gross budget authority only:</b>			
4050 Change in uncollected pymts, Fed sources, unexpired .....	-3	.....	.....
4070 Budget authority, net (discretionary) .....	181	181	206
4080 Outlays, net (discretionary) .....	188	181	199
4180 Budget authority, net (total) .....	181	181	206
4190 Outlays, net (total) .....	188	181	199

**EMPLOYEE BENEFITS SECURITY ADMINISTRATION**

**Federal Funds**

**SALARIES AND EXPENSES**

For necessary expenses for the Employee Benefits Security Administration, ~~[\$181,000,000]~~ \$205,761,000, of which not less than \$3,000,000 shall be made available through September 30, 2018, for the procurement of expert witnesses for enforcement litigation: Provided, That \$6,500,000 shall be made available through September 30, 2018, to assist in the start-up of retirement savings programs in states: Provided further, That, with respect to the previous proviso, the Secretary is authorized to transfer these amounts to "Departmental Management" for use by the Office of the Chief Evaluation Officer within the Department of Labor for grants to states and is authorized to grant a temporary waiver of the preemption provisions of Section 514 of the Employee Retirement Income Security Act of 1974 until September 30, 2018. (Department of Labor Appropriations Act, 2016.)

**Summary of Budget Authority and Outlays** (in millions of dollars)

	2015 actual	2016 est.	2017 est.
<b>Enacted/requested:</b>			
Budget Authority .....	181	181	206
Outlays .....	188	181	199
<b>Legislative proposal, subject to PAYGO:</b>			
Budget Authority .....	.....	.....	100
Outlays .....	.....	.....	25
<b>Total:</b>			
Budget Authority .....	181	181	306
Outlays .....	188	181	224

*Employee Benefits Security Programs* - Conducts criminal and civil investigations to ensure compliance with the fiduciary provisions of the Employee Retirement Income Security Act (ERISA) and the Federal Employees' Retirement System Act (FERSA). Assures compliance with ap-